

FULTON CITY SCHOOL DISTRICT

BASIC FINANCIAL STATEMENTS

For Year Ended June 30, 2023



BUSINESS
ADVISORS
AND CPAS

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INDEPENDENT AUDITORS' REPORT

To the Board of Education
Fulton City School District, New York

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Fulton City School District, New York, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Fulton City School District, New York, as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Fulton City School District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Fulton City School District's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedule of changes in District's total OPEB liability and related ratio, schedule of the District's proportionate share of the net pension liability, schedule of District contributions, and budgetary comparison information on pages 4-13 and 49-53 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Fulton City School District's basic financial statements. The accompanying supplemental information as listed in the table of contents and schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations, Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The accompanying supplementary information as listed in the table of contents and schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information as listed in the table of contents and schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 11, 2023 on our consideration of Fulton City School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Fulton City School District's internal control over financial reporting and compliance.

Mengel, Metzger, Barw & Co. LLP

Rochester, New York
October 11, 2023

Fulton City School District

Management's Discussion and Analysis

For the Fiscal Year Ended June 30, 2023

The following is a discussion and analysis of the Fulton City School District's financial performance for the fiscal year ended June 30, 2023. This section is a summary of the Fulton City School District's financial activities based on currently known facts, decisions, and/or conditions. It is also based on both the government-wide and fund-based financial statements. The results of the current year are discussed in comparison with the prior year, with an emphasis placed on the current year. This section is only an introduction and should be read in conjunction with the Fulton City School District's financial statements, which immediately follow this section.

Financial Highlights

At the close of the fiscal year, the total assets plus deferred outflows (what the district owns) exceeded its total liabilities plus deferred inflows (what the district owes) by \$46,945,905 (net position), an increase of \$1,168,323 from the prior year.

General revenues, which include Federal and State Aid and Real Property Taxes, accounted for \$79,662,600, or 87% of all revenues. Program specific revenues in the form of charges for services, operating grants and contributions, and capital grants and contributions accounted for \$11,724,880, or 13% of total revenues.

As of the close of the fiscal year, the School District's governmental funds reported combined fund balances of \$13,154,783, a decrease of \$776,955 in comparison with the prior year.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the School District's basic financial statements. The School District's basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements and (3) notes to the financial statements. This report also contains individual fund statements and schedules in addition to the basic financial statements.

Government-Wide Financial Statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the School District's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the School District's assets plus deferred outflow of resources and liabilities plus deferred inflow of resources, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the School District is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows.

The *governmental* activities of the School District include instruction, pupil transportation, cost of food sales, general administrative support, community service, and interest on long-term debt.

The government-wide financial statements can be found on the pages immediately following this section as the first two pages of the basic financial statements.

Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The School District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance related legal requirements. All the funds of the School District can be divided into two categories: governmental funds and fiduciary funds.

Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating the School District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The School District maintains six individual governmental funds: the General Fund, Special Aid Fund, School Lunch Fund, Miscellaneous Special Revenue Fund, Debt Service Fund and Capital Projects Fund. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the general fund and the capital projects fund, which are reported as major funds. Data for the special aid fund, the school lunch fund, the miscellaneous special revenue fund, and the debt service fund, are aggregated into a single column and reported as non-major funds.

The School District adopts, and voters approve an annual budget for its General Fund. A budgetary comparison statement has been provided for the General Fund within the basic financial statements to demonstrate compliance with the budget.

The *Fiduciary Funds* are used to account for assets held by the School District in an agency capacity which accounts for assets held by the School District on behalf of others. Fiduciary funds are not reflected in the government-wide financial statement because the resources of these funds are *not* available to support the School District's programs.

The financial statements for the governmental and fiduciary funds can be found in the basic financial statement section of this report.

<u>Major Feature of the District-Wide and Fund Financial Statements</u>			
	Government-Wide Statements	Fund Financial Statements	
		<u>Governmental Funds</u>	<u>Fiduciary Funds</u>
Scope	Entire District (except fiduciary funds)	The activities of the School District that are not proprietary or fiduciary, such as special education, scholarship programs, and building maintenance	Instances in which the School District administers resources on behalf of someone else, such as student activities monies
Required financial statements	Statement of net assets Statement of activities	Balance sheet Statement of revenues, expenditures, and changes in fund balance	Statement of fiduciary net assets statement of changes in fiduciary net assets
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial focus	Accrual accounting and economic resources focus
Type of asset/liability information	All assets and liabilities, both financial and capital, short-term and long-term	Generally, assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, both short-term and long-term; funds do not currently contain capital assets, although they can
Type of inflow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due and payable	All additions and deductions during the year, regardless of when cash is received or paid

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found following the basic financial statement section of this report.

Government-Wide Statements

The government-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all the School District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the District's net position and how it has changed. Net position, the difference between the District's assets plus deferred outflow of resources and liabilities plus deferred inflow of resources, is one way to measure the District's financial health or position. Over time, increases or decreases in the District's net position are an indicator of whether its financial position is improving or deteriorating, respectively. Additional non-financial factors such as changes in the District's property tax base and the condition of the school buildings and facilities must also be considered to assess the District's overall health.

All of the District's services are reported in the government-wide financial statements as governmental activities. Most of the District's basic services are included here, such as regular and special education, transportation and administration. Property taxes, federal and state aid, and investment earnings finance most of these activities.

Financial Analysis of the School District as a Whole

Net Position

The District's combined net position was more on June 30, 2023 than the year before, increasing to \$46,945,905, as shown in the table below.

	<u>Governmental Activities</u>		<u>Total Variance</u>
	<u>2023</u>	<u>2022</u>	
<u>ASSETS:</u>			
Current and Other Assets	\$ 35,622,286	\$ 61,816,824	\$ (26,194,538)
Capital Assets	66,181,172	66,521,570	(340,398)
Total Assets	\$ 101,803,458	\$ 128,338,394	\$ (26,534,936)
<u>DEFERRED OUTFLOWS OF RESOURCES:</u>			
Deferred Outflows of Resources	\$ 26,859,555	\$ 26,228,652	\$ 630,903
<u>LIABILITIES:</u>			
Long-Term Debt Obligations	\$ 49,753,319	\$ 47,278,674	\$ 2,474,645
Other Liabilities	22,189,665	18,675,258	3,514,407
Total Liabilities	\$ 71,942,984	\$ 65,953,932	\$ 5,989,052
<u>DEFERRED INFLOWS OF RESOURCES:</u>			
Deferred Inflows of Resources	\$ 9,774,124	\$ 42,835,532	\$ (33,061,408)
<u>NET POSITION:</u>			
Net Investment in Capital Assets	\$ 42,135,038	\$ 40,856,622	\$ 1,278,416
<u>Restricted For,</u>			
Accrued Benefits Liability Reserve	3,894,547	3,736,852	157,695
Reserve for ERS	2,809,555	2,809,555	-
Capital Reserve	3,557,771	557,771	3,000,000
Other Purposes	4,457,385	3,947,828	509,557
Unrestricted	(9,908,391)	(6,131,046)	(3,777,345)
Total Net Position	\$ 46,945,905	\$ 45,777,582	\$ 1,168,323

Key Variances

- Current and Other Assets decreased as a result of the NYS ERS and TRS pension systems no longer reporting a new pension asset in 2023.
- Deferred Inflows of Resources decreased as a result of changes in assumptions to be amortized decreasing for OPEB

The District's financial position is the product of many factors.

By far, the largest component of the School District's net position reflects its investment in capital assets, less any related debt used to acquire those assets that is still outstanding. The School District uses these capital assets to provide services to the students and consequently, these assets are not available for future spending. Although the School District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

There were four restricted net asset balances: Accrued Benefit Liability Reserve, Reserve for ERS, Capital Reserve, and Other Purposes. The remaining balance of unrestricted net position is a deficit of \$9,908,391.

Changes in Net Position

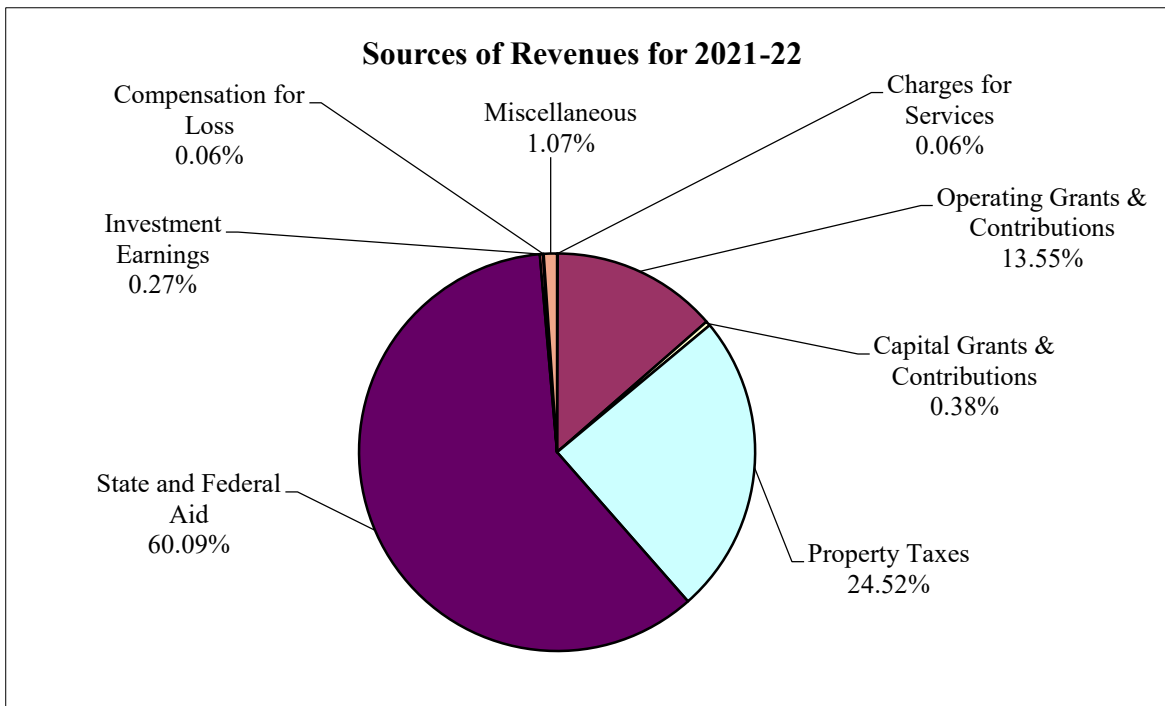
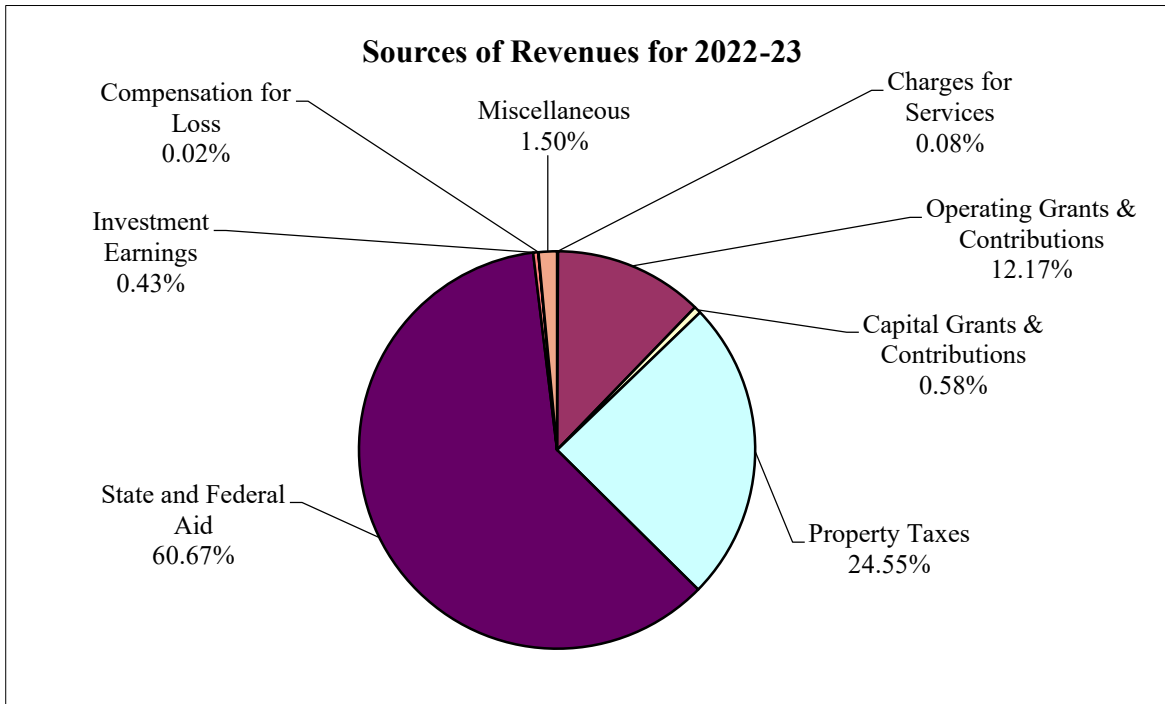
The District's total revenue increased 2% to \$91,387,480. Approximately 61% of the revenue was from State and Federal Aid sources, while 25% came from property taxes. The remaining 14% of the revenue came from operating grants, capital grants, charges for services, investment earnings, compensation for loss, and miscellaneous revenues.

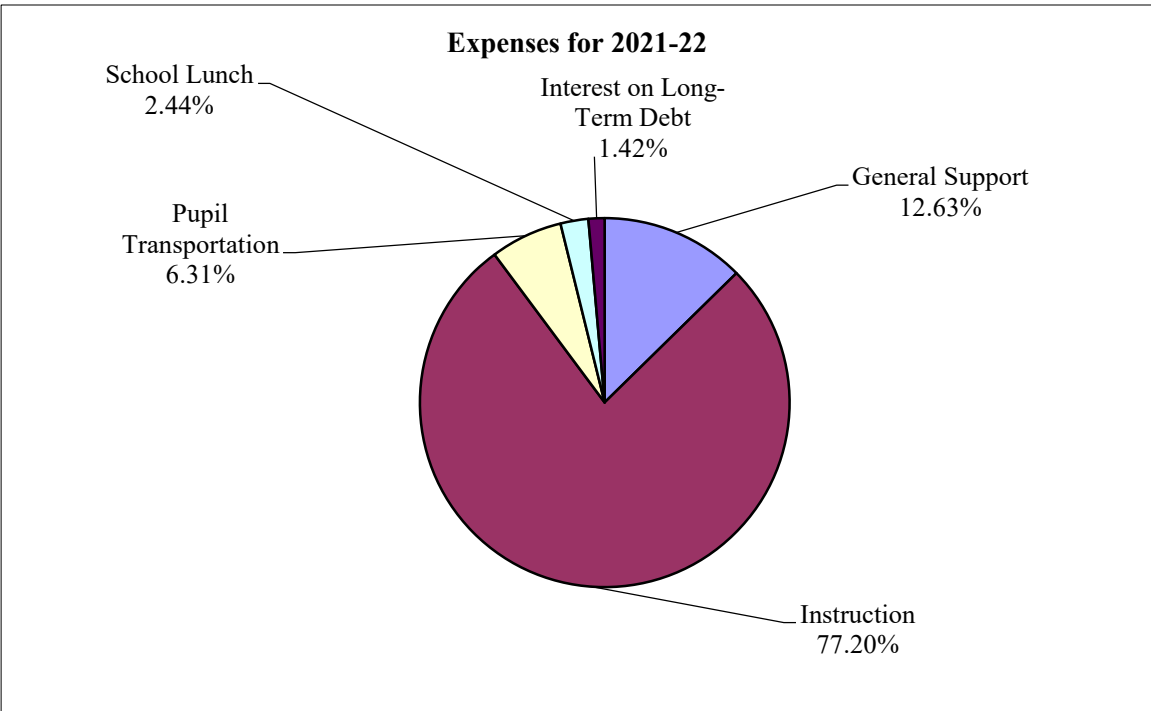
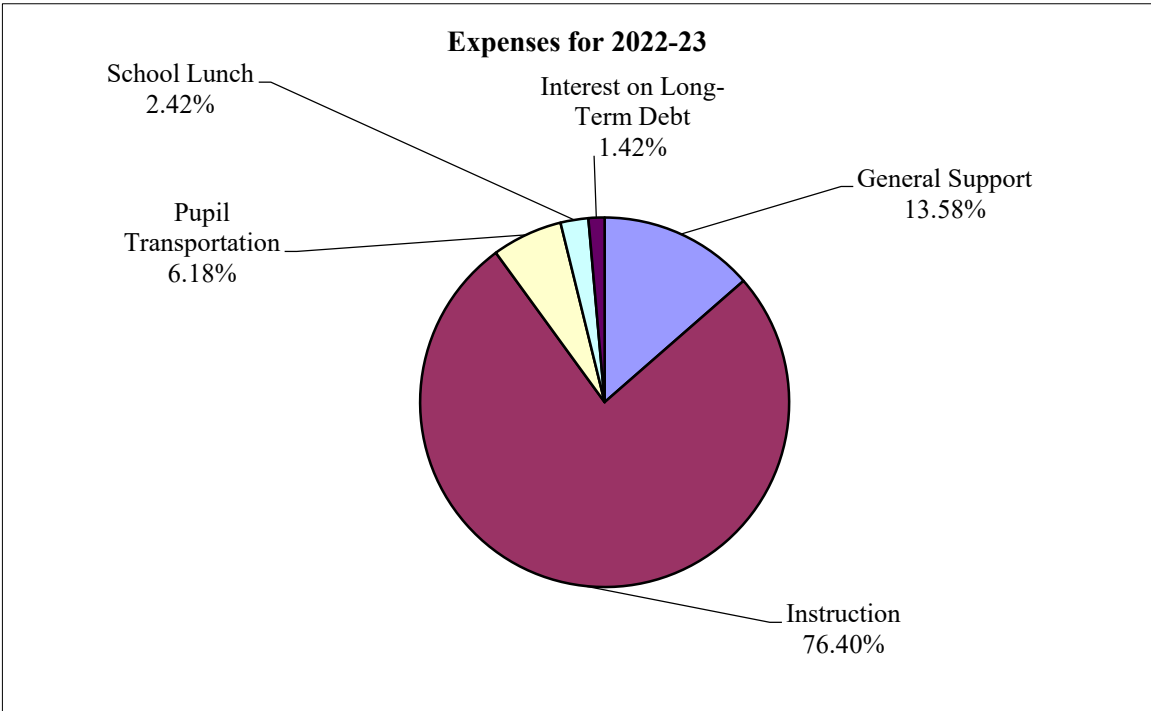
The total cost of all the programs and services increased 14% to \$90,219,157. The District's expenses were predominately related to education and caring for the students, or Instruction 76%. General support, which included expenses associated with the operation, maintenance, and administration of the District, accounted for 14% of the total costs. See the table below for further details:

	Governmental Activities		Total
	<u>2023</u>	<u>2022</u>	<u>Variance</u>
<u>REVENUES:</u>			
<u>Program -</u>			
Charges for Service	\$ 72,627	\$ 51,016	\$ 21,611
Operating Grants & Contributions	11,120,264	12,174,135	(1,053,871)
Capital Grants & Contributions	531,989	337,129	194,860
Total Program	\$ 11,724,880	\$ 12,562,280	\$ (837,400)
<u>General -</u>			
Property Taxes	\$ 22,429,310	\$ 22,033,070	\$ 396,240
State and Federal Aid	55,458,166	53,987,015	1,471,151
Investment Earnings	392,957	244,989	147,968
Compensation for Loss	11,574	47,721	(36,147)
Miscellaneous	1,370,593	964,634	405,959
Total General	\$ 79,662,600	\$ 77,277,429	\$ 2,385,171
TOTAL REVENUES	\$ 91,387,480	\$ 89,839,709	\$ 1,547,771
<u>EXPENSES:</u>			
General Support	\$ 12,255,257	\$ 10,033,171	\$ 2,222,086
Instruction	68,921,500	61,308,767	7,612,733
Pupil Transportation	5,578,007	5,013,061	564,946
School Lunch	2,184,897	1,936,341	248,556
Interest	1,279,496	1,125,444	154,052
TOTAL EXPENSES	\$ 90,219,157	\$ 79,416,784	\$ 10,802,373
CHANGE IN NET POSITION	\$ 1,168,323	\$ 10,422,925	
NET POSITION, BEGINNING OF YEAR	45,777,582	35,354,657	
NET POSITION, END OF YEAR	\$ 46,945,905	\$ 45,777,582	

Key Variances

- Instruction expense increased as a result of federal stimulus spending and the impact of the change in the pension system.





Financial Analysis of the School District's Funds

The financial performance of the District as a whole is reflected in its governmental funds. As the District completed the year, its governmental funds reported combined fund balances of \$13,154,783, which is less than last year's ending fund balance of \$13,931,738.

The General Fund is the chief operating fund of the District. At the end of the current year, the total fund balance of the General Fund was \$17,991,968. Fund balance for the General Fund increased by \$1,126,892 compared with the prior year. See table below:

<u>General Fund Balances:</u>	<u>2023</u>	<u>2022</u>	<u>Total Variance</u>
Nonspendable	\$ -	\$ 501,794	\$ (501,794)
Restricted	13,783,896	10,037,313	3,746,583
Assigned	839,095	571,392	267,703
Unassigned	3,368,977	5,754,577	(2,385,600)
Total General Fund Balances	<u>\$ 17,991,968</u>	<u>\$ 16,865,076</u>	<u>\$ 1,126,892</u>

General Fund Budgetary Highlights

The difference between the original budget and the final amended budget was \$412,146. This change is attributable to \$462,511 of carryover encumbrances from the 2021-22 school year, \$17,220 for donations accepted by the Board, and (\$67,587) for a prior year encumbrance not carried over

The key factors for budget variances in the general fund are listed below along with explanations for each.

Expenditure Items:	Budget Variance Original Vs. Amended	Explanation for Budget Variance
General Support	\$882,612	The district experienced increased operational costs. During the 2022-2023 fiscal year, the cost of labor, materials and supplies, and contractual costs increased due to pressures in the labor market as well as continued supply chain issues. The remainder of this variance is largely attributed to settlement costs of litigation.
Instructional	\$529,781	Additional funds were allocated to support the district's athletics program. Additional investments towards literacy improvement efforts totaling were also recognized in the 2022-2023 fiscal year. Allocations were made to support previously grant funded positions and the expansion of district student support services. The majority of the remaining variance is attributed to contract settlements occurring in a tight labor market and reorganization efforts within the district.
Employee Benefits	(\$1,646,974)	During the 2022-2023 fiscal year, an adjustment correcting an overstatement in the district's benefit liability account was made. During the 2022-2023 plan year, the district's self-insured health insurance plan was more costly than previous years. This is a somewhat normal occurrence for self-insured plans, although it is difficult to predict when a high-cost plan year will occur. Funds not anticipated to be utilized as a result of the adjustment made were re-allocated based upon existing and projected district needs.

Capital Asset and Debt Administration

Capital Assets

By the end of the 2023 fiscal year, the District had invested \$64,590,323 in a broad range of capital assets, including land, work in progress, buildings and improvements, and machinery and equipment. The change in capital assets, net of accumulated depreciation, is reflected below:

	<u>2023</u>	<u>2022</u>
<u>Capital Assets:</u>		
Land	\$ 496,155	\$ 496,155
Work in Progress	13,122,459	10,585,453
Buildings and Improvements	50,037,664	52,084,549
Machinery and Equipment	934,045	841,039
Total Capital Assets	<u>\$ 64,590,323</u>	<u>\$ 64,007,196</u>
<u>Lease Assets:</u>		
Equipment	\$ 1,590,849	\$ 2,514,374
Total Lease Assets	<u>\$ 1,590,849</u>	<u>\$ 2,514,374</u>

More detailed information can be found in the footnotes to the financial statements.

Long-Term Debt

At year end, the District had \$49,753,319 in general obligation bonds and other long-term debt as follows:

<u>Type</u>	<u>2023</u>	<u>2022</u>
Serial Bonds	\$ 11,165,000	\$ 14,160,000
Lease Liability	262,516	756,096
Energy Performance Contract	5,259,214	5,816,454
OPEB	20,653,842	22,290,655
Net Pension Liability	8,947,139	-
Retainage Payable	54,800	40,309
Transportation Aid Deduction	-	-
Compensated Absences	3,410,808	4,215,160
Total Long-Term Obligations	<u>\$ 49,753,319</u>	<u>\$ 47,278,674</u>

More detailed information can be found in the footnotes to the financial statements.

Factors Bearing on the District's Future

The District's enrollment has been relatively steady over the past several years, however, the District is cognizant that enrollment across New York State has been declining and this may impact future enrollment in the District. The District is still recovering from the impacts of the COVID-19 pandemic. Additionally, the District continues to incorporate sustainability into its budget to be able to absorb program costs currently supported by COVID-19 stimulus funding.

Contacting the School District's Financial Management

This financial report is designed to provide the District's citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the following:

Fulton City School District
129 Curtis Street
Fulton, NY 13069

FULTON CITY SCHOOL DISTRICT, NEW YORK

Statement of Net Position

June 30, 2023

	Governmental Activities
ASSETS	
Cash and cash equivalents	\$ 26,310,544
Investments	80,762
Accounts receivable	9,065,265
Inventories	165,715
Capital Assets:	
Land	496,155
Work in progress	13,122,459
Other capital assets (net of depreciation)	52,562,558
TOTAL ASSETS	<u>\$ 101,803,458</u>
 DEFERRED OUTFLOWS OF RESOURCES	
Deferred outflows of resources	<u>\$ 26,859,555</u>
 LIABILITIES	
Accounts payable	\$ 612,008
Accrued liabilities	3,324,375
Unearned revenues	6,204
Due to other governments	516,338
Due to teachers' retirement system	3,494,727
Due to employees' retirement system	297,355
Bond anticipation notes payable	13,590,000
Other Liabilities	348,658
Long-Term Obligations:	
Due in one year	3,823,109
Due in more than one year	45,930,210
TOTAL LIABILITIES	<u>\$ 71,942,984</u>
 DEFERRED INFLOWS OF RESOURCES	
Deferred inflows of resources	<u>\$ 9,774,124</u>
 NET POSITION	
Net investment in capital assets	\$ 42,135,038
Restricted For:	
Reserve for employee retirement system	2,809,555
Accrued benefit liability reserve	3,894,547
Capital reserves	3,557,771
Other purposes	4,457,385
Unrestricted	(9,908,391)
TOTAL NET POSITION	<u>\$ 46,945,905</u>

(See accompanying notes to financial statements)

FULTON CITY SCHOOL DISTRICT, NEW YORK
Statement of Activities
For The Year Ended June 30, 2023

<u>Functions/Programs</u>	<u>Expenses</u>	<u>Program Revenues</u>			<u>Net (Expense)</u>
		<u>Charges for</u>	<u>Operating</u>	<u>Capital</u>	<u>Revenue and</u>
		<u>Services</u>	<u>Grants and</u>	<u>Grants and</u>	<u>Changes in</u>
			<u>Contributions</u>	<u>Contributions</u>	<u>Net Position</u>
					<u>Governmental</u>
					<u>Activities</u>
<u>Primary Government -</u>					
General support	\$ 12,255,257	\$ -	\$ -	\$ -	\$ (12,255,257)
Instruction	68,921,500	30,192	8,762,126	531,989	(59,597,193)
Pupil transportation	5,578,007	-	-	-	(5,578,007)
School lunch	2,184,897	42,435	2,358,138	-	215,676
Interest	1,279,496	-	-	-	(1,279,496)
Total Primary Government	\$ 90,219,157	\$ 72,627	\$ 11,120,264	\$ 531,989	\$ (78,494,277)
General Revenues:					
Property taxes					\$ 22,429,310
State and federal aid					55,458,166
Investment earnings					392,957
Compensation for loss					11,574
Miscellaneous					1,370,593
Total General Revenues					\$ 79,662,600
Changes in Net Position					\$ 1,168,323
Net Position, Beginning of Year					45,777,582
Net Position, End of Year					\$ 46,945,905

FULTON CITY SCHOOL DISTRICT, NEW YORK

**Balance Sheet
Governmental Funds
June 30, 2023**

	General Fund	Capital Projects Fund	Nonmajor Governmental Funds	Total Governmental Funds
ASSETS				
Cash and cash equivalents	\$ 19,745,721	\$ 5,549,965	\$ 1,014,858	\$ 26,310,544
Investments	-	-	80,762	80,762
Receivables	6,190,287	683,284	2,191,694	9,065,265
Inventories	-	-	165,715	165,715
Due from other funds	1,972,900	110,000	1,150,497	3,233,397
TOTAL ASSETS	\$ 27,908,908	\$ 6,343,249	\$ 4,603,526	\$ 38,855,683
LIABILITIES, DEFERRED INFLOWS, AND FUND BALANCES				
<u>Liabilities -</u>				
Accounts payable	\$ 537,944	\$ 57,289	\$ 16,775	\$ 612,008
Accrued liabilities	2,717,582	-	64,975	2,782,557
Notes payable - bond anticipation notes	-	13,590,000	-	13,590,000
Due to other funds	1,260,398	564	1,972,435	3,233,397
Due to other governments	499,859	-	16,479	516,338
Due to TRS	3,494,727	-	-	3,494,727
Due to ERS	238,116	-	59,239	297,355
Other liabilities	348,658	-	-	348,658
Unearned revenue	-	-	6,204	6,204
TOTAL LIABILITIES	\$ 9,097,284	\$ 13,647,853	\$ 2,136,107	\$ 24,881,244
<u>Deferred Inflows -</u>				
Deferred inflows of resources	\$ 819,656	\$ -	\$ -	\$ 819,656
<u>Fund Balances -</u>				
Nonspendable	\$ -	\$ -	\$ 165,715	\$ 165,715
Restricted	13,783,896	283,358	935,362	15,002,616
Assigned	839,095	-	1,366,342	2,205,437
Unassigned	3,368,977	(7,587,962)	-	(4,218,985)
TOTAL FUND BALANCE	\$ 17,991,968	\$ (7,304,604)	\$ 2,467,419	\$ 13,154,783
TOTAL LIABILITIES, DEFERRED INFLOWS AND FUND BALANCES	\$ 27,908,908	\$ 6,343,249	\$ 4,603,526	

**Amounts reported for governmental activities in the
Statement of Net Position are different because:**

Capital assets/right to use assets used in governmental activities are not financial resources and therefore are not reported in the funds.	66,181,172
Taxes receivable is deferred for those amounts collected after ninety (90) days on fund basis, while those amounts are recorded as revenue on the full accrual basis.	819,656
Interest is accrued on outstanding bonds in the statement of net position but not in the funds.	(541,818)
The following long-term obligations are not due and payable in the current period and therefore are not reported in the governmental funds:	
Serial bonds payable	(11,165,000)
Leases	(262,516)
Retainage	(54,800)
OPEB	(20,653,842)
Compensated absences	(3,410,808)
Energy performance contract	(5,259,214)
Deferred outflow - pension	20,552,804
Deferred outflow - OPEB	6,306,751
Net pension liability	(8,947,139)
Deferred inflow - pension	(1,949,976)
Deferred inflow - OPEB	(7,824,148)
Net Position of Governmental Activities	\$ 46,945,905

(See accompanying notes to financial statements)

FULTON CITY SCHOOL DISTRICT, NEW YORK
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For The Year Ended June 30, 2023

	General	Capital	Nonmajor	Total
	<u>Fund</u>	<u>Projects</u>	<u>Governmental</u>	<u>Governmental</u>
		<u>Fund</u>	<u>Funds</u>	<u>Funds</u>
REVENUES				
Real property taxes and tax items	\$ 22,657,860	\$ -	\$ -	\$ 22,657,860
Charges for services	30,192	-	-	30,192
Use of money and property	369,999	-	32,650	402,649
Sale of property and compensation for loss	11,574	-	-	11,574
Miscellaneous	1,140,217	-	85,736	1,225,953
State sources	55,292,280	531,989	1,925,623	57,749,892
Federal sources	165,886	-	9,153,458	9,319,344
Sales	-	-	42,435	42,435
TOTAL REVENUES	<u>\$ 79,668,008</u>	<u>\$ 531,989</u>	<u>\$ 11,239,902</u>	<u>\$ 91,439,899</u>
EXPENDITURES				
General support	\$ 10,065,199	\$ -	\$ -	\$ 10,065,199
Instruction	41,019,337	-	7,333,228	48,352,565
Pupil transportation	4,912,398	-	404,582	5,316,980
Employee benefits	17,381,871	-	1,345,691	18,727,562
Debt service - principal	4,155,820	-	-	4,155,820
Debt service - interest	889,436	-	-	889,436
Cost of sales	-	-	1,193,989	1,193,989
Other expenses	-	-	746,930	746,930
Capital outlay	-	3,054,504	-	3,054,504
TOTAL EXPENDITURES	<u>\$ 78,424,061</u>	<u>\$ 3,054,504</u>	<u>\$ 11,024,420</u>	<u>\$ 92,502,985</u>
EXCESS (DEFICIENCY) OF REVENUES				
OVER EXPENDITURES	<u>\$ 1,243,947</u>	<u>\$ (2,522,515)</u>	<u>\$ 215,482</u>	<u>\$ (1,063,086)</u>
OTHER FINANCING SOURCES (USES)				
Transfers - in	\$ -	\$ -	\$ 117,055	\$ 117,055
Transfers - out	(117,055)	-	-	(117,055)
BAN's redeemed from appropriations	-	110,000	-	110,000
Premium on obligations issued	-	-	176,131	176,131
TOTAL OTHER FINANCING				
SOURCES (USES)	<u>\$ (117,055)</u>	<u>\$ 110,000</u>	<u>\$ 293,186</u>	<u>\$ 286,131</u>
NET CHANGE IN FUND BALANCE	<u>\$ 1,126,892</u>	<u>\$ (2,412,515)</u>	<u>\$ 508,668</u>	<u>\$ (776,955)</u>
FUND BALANCE, BEGINNING				
OF YEAR	<u>16,865,076</u>	<u>(4,892,089)</u>	<u>1,958,751</u>	<u>13,931,738</u>
FUND BALANCE, END OF YEAR	<u>\$ 17,991,968</u>	<u>\$ (7,304,604)</u>	<u>\$ 2,467,419</u>	<u>\$ 13,154,783</u>

(See accompanying notes to financial statements)

FULTON CITY SCHOOL DISTRICT, NEW YORK
Reconciliation of Governmental Funds Statement of Revenues, Expenditures, and Changes in
Fund Balances of Governmental Funds to Statement of Activities
For The Year Ended June 30, 2023

NET CHANGE IN FUND BALANCES -

TOTAL GOVERNMENTAL FUNDS \$ (776,955)

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. The following are the amounts by which capital outlays and additions of assets in excess depreciation in the current period:

Capital Outlay	\$ 3,054,504	
Additions to Assets, Net	663,603	
Depreciation and Amortization	<u>(4,058,505)</u>	
		(340,398)

Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term obligations in the Statement of Net Position. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term obligations in the Statement of Net Position. The following details these items as they effect the governmental activities:

Debt Repayments	\$ 4,155,820	
Proceeds from BAN Redemption	<u>(110,000)</u>	
		4,045,820

In the Statement of Activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due. (390,060)

The retainage liability does not require the use of current financial resources and, therefore, is not reported as an expenditure in the governmental funds. (14,491)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenue in the funds. (228,550)

The net OPEB liability does not require the use of current financial resources and, therefore, is not reported as an expenditure in the governmental funds. 155,535

(Increase) decrease in proportionate share of net pension asset/liability reported in the Statement of Activities do not provide for or require the use of current financial resources and therefore are not reported as revenues or expenditures in the governmental funds

Teachers' Retirement System		(852,094)
Employees' Retirement System		(1,234,836)

In the Statement of Activities, vacation pay, teachers' retirement incentive and judgments and claims are measured by the amount accrued during the year. In the governmental funds, expenditures for these items are measured by the amount actually paid. The following provides the differences of these items as presented in the governmental activities:

Compensated Absences		<u>804,352</u>
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CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES

\$ 1,168,323

FULTON CITY SCHOOL DISTRICT, NEW YORK

Statement of Fiduciary Net Position

June 30, 2023

	Custodial Funds
ASSETS	
Cash and cash equivalents	\$ 163,203
TOTAL ASSETS	\$ 163,203
NET POSITION	
Restricted for individuals, organizations and other governments	\$ 163,203
TOTAL NET POSITION	\$ 163,203

Statement of Changes in Fiduciary Net Position

For The Year Ended June 30, 2023

	Custodial Funds
ADDITIONS	
Library taxes	\$ 470,041
Other custodial activity	12,387
Student activity	212,316
TOTAL ADDITIONS	\$ 694,744
DEDUCTIONS	
Student activity	\$ 198,280
Library taxes	470,041
Other custodial activity	8,173
TOTAL DEDUCTIONS	\$ 676,494
CHANGE IN NET POSITION	\$ 18,250
NET POSITION, BEGINNING OF YEAR	144,953
NET POSITION, END OF YEAR	\$ 163,203

FULTON CITY SCHOOL DISTRICT, NEW YORK

Notes To The Basic Financial Statements

June 30, 2023

I. Summary of Significant Accounting Policies

The financial statements of the Fulton City School District, New York (the District) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

A. Reporting Entity

The Fulton City School District is governed by the laws of New York State. The District is an independent entity governed by an elected Board of Education consisting of seven members. The President of the Board serves as the chief fiscal officer and the Superintendent is the chief executive officer. The Board is responsible for, and controls all activities related to public school education within the District. Board members have authority to make decisions, power to appoint management, and primary accountability for all fiscal matters.

The reporting entity of the District is based upon criteria set forth by GASB Statement 14, *The Financial Reporting Entity*, as amended by GASB Statement 39, *Component Units* and GASB Statement No. 61, *The Financial Reporting Entity*. The financial reporting entity consists of the primary government, organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The District is not a component unit of another reporting entity. The decision to include a potential component unit in the District's reporting entity is based on several criteria including legal standing, fiscal dependency, and financial accountability. Based on the application of these criteria, the following is a brief review of certain entities included in the District's reporting entity.

1. Extraclassroom Activity Funds

The extraclassroom activity funds of the District represent funds of the students of the District. The Board of Education exercises general oversight of these funds. The extraclassroom activity funds are independent of the District with respect to its financial transactions, and the designation of student management. Separate audited financial statements (cash basis) of the extraclassroom activity funds can be found at the District's business office. The District accounts for assets held as an agency for various student organizations in an agency fund.

B. Joint Venture

The District is a component of the Oswego County Board of Cooperative Educational Services (BOCES). The BOCES is a voluntary, cooperative association of school districts in a geographic area that shares planning, services, and programs which provide educational and support activities. There is no authority or process by which a school district can terminate its status as a BOCES component.

(I.) (Continued)

BOCES are organized under §1950 of the New York State Education Law. A BOCES Board is considered a corporate body. Members of a BOCES Board are nominated and elected by their component member boards in accordance with provisions of §1950 of the New York State Education Law. All BOCES property is held by the BOCES Board as a corporation (§1950(6)). In addition, BOCES Boards also are considered municipal corporations to permit them to contract with other municipalities on a cooperative basis under §119-n(a) of the New York State General Municipal Law.

A BOCES' budget is comprised of separate budgets for administrative, program, and capital costs. Each component school district's share of administrative and capital cost is determined by resident public school district enrollment as defined in Education Law, Section 1950(4)(b)(7). In addition, component districts pay tuition or a service fee for programs in which students participate.

During the year, the District was billed \$10,008,441 for BOCES administrative and program costs.

The District's share of BOCES aid amounted to \$6,577,559.

Financial statements for the BOCES are available from the BOCES administrative office.

C. Basis of Presentation

1. Districtwide Statements

The Statement of Net Position and the Statement of Activities present financial information about the District's governmental activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities generally are financed through taxes, state aid, intergovernmental revenues, and other exchange and non-exchange transactions. Operating grants include operating-specific and discretionary (either operating or capital) grants, while the capital grants column reflects capital specific grants.

The Statement of Activities presents a comparison between program expenses and revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Indirect expenses, principally employee benefits, are allocated to functional areas in proportion to the payroll expended for those areas. Program revenues include charges paid by the recipients of goods or services offered by the programs, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

2. Fund Statements

The fund statements provide information about the District's funds, including fiduciary funds. Separate statements for each fund category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The District reports the following governmental funds:

(I.) (Continued)

a. **Major Governmental Funds**

General Fund - This is the District's primary operating fund. It accounts for all financial transactions that are not required to be accounted for in another fund.

Capital Projects Fund - Used to account for the financial resources used for acquisition, construction, or major repair of capital facilities.

b. **Nonmajor Governmental** - The other funds which are not considered major are aggregated and reported as nonmajor governmental funds as follows:

School Lunch Fund - Used to account for transactions of the District's lunch, breakfast and milk programs.

Special Aid Fund - This fund accounts for the proceeds of specific revenue sources, such as federal and state grants, that are legally restricted to expenditures for specified purposes. These legal restrictions may be imposed either by governments that provide the funds, or by outside parties.

Debt Service Fund - This fund accounts for the accumulation of resources and the payment of principal and interest on long-term obligations for governmental activities.

Miscellaneous Special Revenue Fund – used to account for and report those revenues that are restricted or committed to expenditures for specified purposes.

c. **Fiduciary** - Fiduciary activities are those in which the District acts as trustee or agent for resources that belong to others. These activities are not included in the District-wide financial statements, because their resources do not belong to the District, and are not available to be used.

Custodial Funds - These funds are strictly custodial in nature and do not involve the measurement of results of operations. Assets are held by the District as agent for various student groups or extraclassroom activity funds.

D. Measurement Focus and Basis of Accounting

Accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The District-Wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Nonexchange transactions, in which the District gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants and donations. On an accrual basis revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

(I.) (Continued)

The fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The District considers all revenues reported in the governmental funds to be available if the revenues are collected within one year after the end of the fiscal year.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

E. Property Taxes

Real property taxes are levied annually by the Board of Education no later than September 1, and become a lien on August 23, 2022. Taxes are collected during the period September 6, 2022 to October 11, 2022 and February 12, 2023 and April 3, 2023.

The City and Counties in which the District is located enforce uncollected real property taxes. An amount representing all uncollected real property taxes must be transmitted by the City to the District within two years from the return of unpaid taxes to the City. Real property taxes receivable expected to be collected within 60 days of year-end, less similar amounts collected during this period in the preceding year are recognized as revenues. Otherwise, deferred revenues offset real property taxes receivable.

F. Restricted Resources

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the District's policy concerning which to apply first varies with the intended use, and with associated legal requirements, many of which are described elsewhere in these notes.

G. Interfund Transactions

The operations of the District include transactions between funds. These transactions may be temporary in nature, such as with interfund borrowing. The District typically loans resources between funds for the purpose of providing cash flow. These interfund receivables and payables are expected to be repaid within one year. Permanent transfers of funds include the transfer of expenditures and revenues to provide financing or other services.

In the District-wide statements, the amounts reported on the Statement of Net Position for interfund receivables and payables represent amounts due between different fund types (governmental activities and fiduciary funds). Eliminations have been made for all interfund receivables and payables between the funds.

The governmental funds report all interfund transactions as originally recorded. Interfund receivables and payables may be netted on the accompanying governmental funds balance sheet when it is the District's practice to settle these amounts at a net balance based upon the right of legal offset.

Refer to Note VII for a detailed disclosure by individual fund for interfund receivables, payables, expenditures, and revenues activity.

(I.) (Continued)

H. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported revenues and expenses/expenditures during the reporting period. Actual results could differ from those estimates. Estimates and assumptions are made in a variety of areas, including computation of encumbrances, compensated absences, potential contingent liabilities and useful lives of long-lived assets.

I. Cash and Cash Equivalents

The District's cash and cash equivalents consist of cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

New York State Law governs the District's investment policies. Resources must be deposited in FDIC-insured commercial banks or trust companies located within the State. Permissible investments include obligations of the United States Treasury, United States Agencies, repurchase agreements and obligations of New York State or its localities.

Collateral is required for demand and time deposits and certificates of deposit not covered by FDIC insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the State and its municipalities and Districts.

Investments are stated at fair value.

J. Receivables

Receivables are shown net of an allowance for uncollectible accounts, when applicable.

In addition, the District will report a receivable relating to a lease arrangement. The receivable is recorded at the present value of the future payments and recognized over the life of the lease.

No allowance for uncollectible accounts has been provided since it is believed that such allowance would not be material.

K. Inventory and Prepaid Items

Inventories of food and/or supplies for school lunch are recorded at cost on a first-in, first-out basis or, in the case of surplus food, at stated value which approximates market. Purchases of inventoriable items in other funds are recorded as expenditures at the time of purchase and are considered immaterial in amount.

Prepaid items represent payments made by the District for which benefits extend beyond year end. These payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the District-wide and fund financial statements. These items are reported as assets on the statement of net position or balance sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of purchase and an expense/expenditure is reported in the year the goods or services are consumed.

(I.) (Continued)

A non-spendable fund balance for these non-liquid assets (inventories and prepaid items) has been recognized to signify that a portion of fund balance is not available for other subsequent expenditures.

L. Capital Assets

In the District-wide financial statements, capital assets are accounted for at historical cost or estimated historical cost if actual is unavailable, except for donated capital assets which are recorded at their acquisition value at the date of donation.

Depreciation of all exhaustible capital assets is recorded as an allocated expense in the Statement of Activities, with accumulated depreciation reflected in the Statement of Net Position. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. A capitalization threshold of \$5,000 is used to report capital assets. The range of estimated useful lives by type of assets is as follows:

<u>Class</u>	<u>Capitalization Threshold</u>	<u>Depreciation Method</u>	<u>Estimated Useful Life</u>
Buildings	\$ 50,000	SL	15-50 Years
Machinery and Equipment	\$ 5,000	SL	5-25 Years

The investment in infrastructure type assets have not been segregated for reporting purposes since all costs associated with capital projects are consolidated and reported as additions to buildings and improvements.

M. Right To Use Assets

The District-wide financial statements, right-to-use-assets are reported within the major class of the underlying asset and valued at the future minimum lease payment. Amortization is between 3 and 6 years based on the contract terms and/or estimated replacement of the assets.

N. Unearned Revenue

The District reports unearned revenues on its Statement of Net Position and its Balance Sheet. On the Statement of Net Position, unearned revenue arises when resources are received by the District before it has legal claim to them, as when grant monies are received prior to incurrence of qualifying expenditures. In subsequent periods, when the District has legal claim to resources, the liability for unearned revenue is removed and revenue is recognized.

O. Deferred Outflows and Inflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expenses/expenditure) until then.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

(I.) (Continued)

P. Vested Employee Benefits

1. Compensated Absences

Compensated absences consist of unpaid accumulated annual sick leave, vacation, and sabbatical time.

Sick leave eligibility and accumulation is specified in negotiated labor contracts, and in individual employment contracts. Upon retirement, resignation or death, employees may contractually receive a payment based on unused accumulated sick leave.

Certain District employees are granted vacation in varying amounts, based primarily on length of service and service position. Some earned benefits may be forfeited if not taken within varying time periods.

Consistent with GASB Statement 16, Accounting for Compensated Absences, the liability has been calculated using the vesting/termination method and an accrual for that liability is included in the District-wide financial statements. The compensated absences liability is calculated based on the pay rates in effect at year end.

In the funds' statements only the amount of matured liabilities is accrued within the General Fund based upon expendable and available financial resources. These amounts are expensed on a pay-as-you-go basis.

Q. Other Benefits

District employees participate in the New York State Employees' Retirement System and the New York State Teachers' Retirement System.

District employees may choose to participate in the District's elective deferred compensation plans established under Internal Revenue Code Sections 403(b) and 457.

In addition to providing pension benefits, the District provides post-employment health coverage to retired employees in accordance with the provision of various employment contracts in effect at the time of retirement. Substantially all the District's employees may become eligible for these benefits if they reach normal retirement age while working for the District. Health care benefits are provided through plans whose premiums are based on the benefits paid during the year. The cost of providing post-retirement benefits may be shared between the District and the retired employee. The District recognizes the cost of providing health insurance by recording its share of insurance premiums as an expenditure.

R. Short-Term Debt

The District may issue Bond Anticipation Notes (BAN), in anticipation of proceeds from the subsequent sale of bonds. These notes are recorded as current liabilities of the funds that will actually receive the proceeds from the issuance of bonds. State law requires that a BAN issued for capital purposes be converted to long-term financing within five years after the original issue date.

(I.) (Continued)

S. Accrued Liabilities and Long-Term Obligations

Payables, accrued liabilities, and long-term obligations are reported in the district-wide financial statements. In the governmental funds, payables and accrued liabilities are paid in a timely manner and in full from current financial resources. Claims and judgments, other postemployment benefits payable and compensated absences that will be paid from governmental funds are reported as a liability in the funds' financial statements only to the extent that they are due for payment in the current year. Bonds and other long-term obligations that will be paid from governmental funds are recognized as a liability in the fund financial statements when due.

Long-term obligations represent the District's future obligations or future economic outflows. The liabilities are reported as due in one year or due within more than one year in the Statement of Net Position.

T. Equity Classifications

1. District-Wide Statements

In the District-wide statements there are three classes of net position:

- a. Net Investment in Capital Assets** - consists of net capital assets (cost less accumulated depreciation) reduced by outstanding balances of related debt obligations from the acquisition, constructions or improvements of those assets.
- b. Restricted Net Position** - reports net position when constraints placed on the assets or deferred outflows of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

On the Statement of Net Position, the following balances represent the restricted for other purposes:

	<u>Total</u>
Unemployment Costs	\$ 18,000
Retirement Contribution - TRS	1,588,888
Insurance	1,500,000
Tax Certiorari	415,135
Debt	684,372
Scholarships	<u>250,990</u>
Total Net Position - Restricted for Other Purposes	<u>\$ 4,457,385</u>

- c. Unrestricted Net Position** - reports the balance of net position that does not meet the definition of the above two classifications. The reported deficit of \$9,908,391 at year end is the result of full implementation of GASB #75 regarding retiree health obligations.

(I.) (Continued)

2. **Fund Statements**

In the fund basis statements there are five classifications of fund balance:

a. **Nonspendable Fund Balance** – Includes amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact. Nonspendable fund balance includes \$165,715 of inventory in the school lunch fund.

b. **Restricted Fund Balances** – Includes amounts with constraints placed on the use of resources either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or imposed by law through constitutional provisions or enabling legislation. All encumbrances of funds other than the general fund are classified as restricted fund balance. The District has established the following restricted fund balances:

Capital Reserve - According to Education Law §3651, must be used to pay the cost of any object or purpose for which bonds may be issued. The creation of a capital reserve fund requires authorization by a majority of the voters establishing the purpose of the reserve, the ultimate amount, its probable term and the source of the funds. Expenditures may be made from the reserve only for a specific purpose further authorized by the voters. The form for required legal notice for the vote on establishing and funding the reserve and the form of the proposition to be placed on the ballot are set forth in §3651 of the Education Law. The Reserve is accounted for in the General Fund under restricted fund balance. Year end balances are as follows:

<u>Name of Reserve</u>	<u>Maximum Funding</u>	<u>Total Funding Provided</u>	<u>Total Year to Date Balance</u>
2023 Bldg Capital Reserve	\$ 10,000,000	\$ 3,557,771	\$ 3,557,771

Reserve for Debt Service - According to General Municipal Law §6-1, the Reserve for Debt Service must be established for the purpose of retiring the outstanding obligations upon the sale of District property or capital improvement that was financed by obligations that remain outstanding at the time of the sale. Also, earnings on project monies invested together with unused proceeds are reported here.

Unemployment Insurance Reserve - According to General Municipal Law §6-m, must be used to pay the cost of reimbursement to the State Unemployment Insurance Fund for payments made to claimants where the employer has elected to use the benefit reimbursement method. The reserve may be established by Board action and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget. If the District elects to convert to tax (contribution) basis, excess resources in the fund over the sum sufficient to pay pending claims may be transferred to any other reserve fund.

(I.) (Continued)

Retirement Contribution Reserve - According to General Municipal Law §6-r, must be used financing retirement contributions. The reserve must be accounted for separate and apart from all other funds and a detailed report of the operation and condition of the fund must be provided to the Board.

Teachers' Retirement Reserve – General Municipal Law §6r was amended to include a Teachers' Retirement Reserve (TRS) sub-fund. The reserve has an annual funding limit of 2% of the prior year TRS salaries and a maximum cumulative total balance of 10% of the previous year's TRS salary.

Employee Benefit Accrued Liability Reserve - According to General Municipal Law §6-p, must be used for the payment of accrued employee benefits due to an employee upon termination of the employee's service. This reserve may be established by a majority vote of the Board and is funded by budgetary appropriations and such other reserves and funds that may be legally appropriated.

Insurance Reserve - According to General Municipal Law §6-n, must be used to pay liability, casualty and other types of losses, except losses incurred for which the following types of insurance may be purchased: life, accident, health, annuities, fidelity and surety, credit, title residual value and mortgage guarantee. In addition, this reserve may not be used for any purpose for which a special reserve may be established pursuant to law (for example, for unemployment compensation insurance). The reserve may be established by Board action, and funded by budgetary appropriation, or such other funds as may be legally appropriated. There is no limit on the amount that may be accumulated in the Insurance Reserve, however, the annual contribution to this reserve may not exceed the greater of \$33,000 or 5% of the budget. Settled or compromised claims up to \$25,000 may be paid from the reserve without judicial approval.

Tax Certiorari Reserve - According to General Municipal Law §3651.1-a, must be used to establish a reserve fund for tax certiorari claims and to expend from the fund without voter approval. The monies held in the reserve shall not exceed the amount which might reasonably be deemed necessary to meet anticipated judgments and claims arising out of tax certiorari proceedings. Any resources deposited to the reserve which are not expended for tax certiorari proceeding in the year such monies are deposited must be returned to the General Fund on or before the first day of the fourth fiscal year after deposit of these monies.

Encumbrances - Encumbrance accounting, under which purchase orders, contracts and other commitments of expenditures are recorded for budgetary control purposes in order to reserve applicable appropriations, is employed as a control in preventing over-expenditure of established appropriations. Open encumbrances are reported as restricted fund balance in all funds other than the General Fund and the School Lunch Fund, since they do not constitute expenditures or liabilities and will be honored through budget appropriations in the subsequent year.

(I.) (Continued)

Restricted fund balances include the following:

	<u>Total</u>
<u>General Fund -</u>	
Unemployment Costs	\$ 18,000
Retirement Contribution - ERS	2,809,555
Retirement Contribution - TRS	1,588,888
Insurance	1,500,000
Tax Certiorari	415,135
Capital Reserves	3,557,771
Employee Benefit Accrued Liability	3,894,547
<u>Capital Fund -</u>	
Energy Performance Contract - 2020	283,358
<u>Miscellaneous Special Revenue Fund -</u>	
Scholarships	250,990
<u>Debt Service Fund -</u>	
Debt Service	684,372
Total Restricted Fund Balance	<u><u>\$ 15,002,616</u></u>

c. **Committed** - Includes amounts that can only be used for the specific purposes pursuant to constraints imposed by formal action of the school districts highest level of decision making authority, i.e., the Board of Education. The District has no committed fund balances as of June 30,2023.

d. **Assigned Fund Balance** – Includes amounts that are constrained by the District's intent to be used for specific purposes but are neither restricted nor committed. All encumbrances of the General Fund are classified as assigned fund balance. Encumbrances represent purchase commitments made by the District's purchasing agent through their authorization of a purchase order prior to year-end. The District assignment is based on the functional level of expenditures.

Management has determined significant encumbrances for the General Fund to be \$100,000, the Capital Projects Fund to be \$7,000, and the Special Aid Fund to be \$22,500. The District reports the following significant encumbrances:

<u>General Fund -</u>	
General Support	\$ 249,321
Instruction	\$ 131,095
<u>Capital Projects Fund -</u>	
Capital Improvements	\$ 5,098,393
<u>Special Aid Fund -</u>	
Instructional	\$ 520,832

(I.) (Continued)

Assigned fund balances include the following:

	<u>Total</u>
General Fund - Encumbrances	\$ 465,345
General Fund - Appropriated for Taxes	373,750
School Lunch Fund - Year End Equity	1,366,342
Total Assigned Fund Balance	<u>\$ 2,205,437</u>

e. **Unassigned Fund Balance** –Includes all other general fund amounts that do not meet the definition of the above four classifications and are deemed to be available for general use by the school district and could report a surplus or deficit. In funds other than the general fund, the unassigned classification is used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted or assigned.

3. Order of Use of Fund Balance

The District’s policy is to apply expenditures against nonspendable fund balance, restricted fund balance, committed fund balance, assigned fund balance, and unassigned fund balance at the end of the fiscal year. For all funds, nonspendable fund balances are determined first and then restricted fund balances for specific purposes are determined. Any remaining fund balance amounts for funds other than the general fund are classified as restricted fund balance. In the general fund, the remaining amounts are reported as unassigned. Assignments of fund balance cannot cause a negative unassigned fund balance.

U. New Accounting Standards

The District has adopted all current Statements of the Governmental Accounting Standards Board (GASB) that are applicable. At June 30, 2023, the District implemented the following new standards issued by GASB:

GASB has issued Statement No. 91, *Conduit Debt Obligations*.

GASB has issued Statement No. 93, *Replacement of Interbank Offered Rates, Paragraph 11b*.

GASB has issued Statement No. 96, *Subscription Based Information Technology*.

GASB has issued Statement No. 99, *Omnibus 2022 (leases, PPPs, and SBITAs)*.

V. Future Changes in Accounting Standards

GASB has issued Statement No. 100, *Accounting for Changes and Error Corrections-an Amendment of GASB Statement No. 62*, which will be effective for reporting periods beginning after June 15, 2023.

GASB has issued Statement No. 101, *Compensated Absences*, which will be effective for reporting periods beginning after December 15, 2023.

The District will evaluate the impact each of these pronouncements may have on its financial statements and will implement them as applicable and when material.

II. Changes in Accounting Principles

For the year ended June 30, 2023, the District implemented GASB Statement No. 96, *Subscription Based Information Technology Arrangements (SBITA)*. The implementation of the statement changes the reporting for SBITAs. There was no financial statement impact for the implementation of the Statement.

III. Stewardship, Compliance and Accountability

By its nature as a local government unit, the District is subject to various federal, state and local laws and contractual regulations. An analysis of the District's compliance with significant laws and regulations and demonstration of its stewardship over District resources follows.

A. Budgets

The District administration prepares a proposed budget for approval by the Board of Education for the General Fund.

The voters of the District approved the proposed appropriation budget.

Appropriations established by adoption of the budget constitute a limitation on expenditures (and encumbrances) which may be incurred. Appropriations lapse at the end of the fiscal year unless expended or encumbered. Encumbrances will lapse if not expended in the subsequent year. Appropriations authorized for the current year are increased by the planned use of specific reserves, and budget amendments approved by the Board of Education as a result of selected new revenue sources not included in the original budget (when permitted by law). These supplemental appropriations may occur subject to legal restriction, if the Board approves them because of a need which exists which was not determined at the time the budget was adopted. The budget was amended \$17,220 for miscellaneous donations and (\$67,587) for prior year encumbrances not carried over during the 2022-23 fiscal year.

Budgets are adopted annually on a basis consistent with GAAP. Appropriations authorized for the year are increased by the amount of encumbrances carried forward from the prior year.

Budgets are established and used for individual capital projects fund expenditures as approved by a special referendum of the District's voters. The maximum project amount authorized is based primarily upon the cost of the project, plus any requirements for external borrowings, not annual appropriations. These budgets do not lapse and are carried over to subsequent fiscal years until the completion of the projects.

B. Encumbrances

Encumbrance accounting is used for budget control and monitoring purposes and is reported as a part of the governmental funds. Under this method, purchase orders, contracts, and other commitments for the expenditure of monies are recorded to reserve applicable appropriations. Outstanding encumbrances as of year-end are presented as reservations of fund balance and do not represent expenditures or liabilities. These commitments will be honored in the subsequent period. Related expenditures are recognized at that time, as the liability is incurred, or the commitment is paid.

(III.) (Continued)

C. Deficit Fund Balance – Capital Projects Fund

The Capital Projects Fund had a deficit fund balance of \$7,304,604 at June 30, 2023, which is a result of bond anticipation notes which are used as a temporary means of financing capital projects. These proceeds are not recognized as revenue but merely serve to provide cash to meet expenditures. This results in the creation of a fund deficit which will remain until the notes are replaced by permanent financing (i.e., bonds, grants-in-aid, or redemption from current appropriations).

IV. Cash and Cash Equivalents

Credit risk: In compliance with the State Law, District investments are limited to obligations of the United States of America, obligations guaranteed by agencies of the United States of America where the payment of principal and interest are guaranteed by the United States of America, obligations of the State, time deposit accounts and certificates of deposit issued by a bank or trust company located in, and authorized to do business in, the State, and obligations issued by other municipalities and authorities within the State.

Concentration of Credit risk: To promote competition in rates and service cost, and to limit the risk of institutional failure, District deposits and investments are placed with multiple institutions. The District's investment policy limits the amounts that may be deposited with any one financial institution.

Interest rate risk: The District has an investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from rising interest rates.

The District's aggregate bank balances, included balances not covered by depository insurance at year end, collateralized as follows:

Uncollateralized	\$	-
Collateralized with Securities held by the Pledging Financial Institution		22,766,083
Collateralized within Trust Department or Agent		3,256,848
Total	\$	<u>26,022,931</u>

Restricted cash represents cash where use is limited by legal requirements. These assets represent amounts required by statute to be reserved for various purposes. Restricted cash as of year-end includes \$15,002,616 within the governmental funds and \$163,203 in the fiduciary funds.

V. Investments

The District has few investments (primarily donated scholarship funds) and chooses to disclose its investments by specifically identifying each. The District's investment policy for these investments is also governed by New York State statutes. Investments are stated at fair value, and are categorized as either:

- A.** Insured or registered, or investments held by the District or by the District's agent in the District's name, or
- B.** Uninsured and unregistered, with the investments held by the financial institutes trust department in the District's name, or

(V.) (Continued)

- C. Uninsured and unregistered, with investments held by the financial institution or its trust department, but not in the District's name.

<u>Investments</u>	<u>Fund</u>	<u>Carrying Amount</u>	<u>Unrealized Investment Gain/(Loss)</u>	<u>Type of Investment</u>	<u>Category</u>
AMCAP Fund A	Miscellaneous Special Revenue	\$ 80,762	\$ -	Mutual Fund	B

The District does not typically purchase investments for a long enough duration to cause it to believe that it is exposed to any material interest rate risk.

VI. Receivables

Receivables at June 30, 2023 for individual major funds and nonmajor funds, including the applicable allowances for uncollectible accounts, are as follows:

<u>Description</u>	<u>Governmental Activities</u>			
	<u>General Fund</u>	<u>Capital Projects Fund</u>	<u>Non-Major Funds</u>	<u>Total</u>
Accounts Receivable	\$ 28,541	\$ -	\$ 17,450	\$ 45,991
Due From State and Federal	4,306,168	683,284	2,174,244	7,163,696
Due From Other Governments	2,020	-	-	2,020
Taxes Receivable	1,853,558	-	-	1,853,558
Total Receivables	\$ 6,190,287	\$ 683,284	\$ 2,191,694	\$ 9,065,265

District management has deemed the amounts to be fully collectible.

VII. Interfund Receivables, Payables, Revenues and Expenditures

Interfund Receivables, Payables, Revenues and Expenditures at June 30, 2023 were as follows:

	<u>Interfund</u>			
	<u>Receivables</u>	<u>Payables</u>	<u>Revenues</u>	<u>Expenditures</u>
General Fund	\$ 1,972,900	\$ 1,260,398	\$ -	\$ 117,055
Capital Projects Fund	110,000	564	-	-
Nonmajor Funds	1,150,497	1,972,435	117,055	-
Total	\$ 3,233,397	\$ 3,233,397	\$ 117,055	\$ 117,055

Interfund receivables and payables between governmental activities are eliminated on the Statement of Net Position. The District typically loans resources between funds for the purpose of mitigating the effects of transient cash flow issues. All interfund payables are not necessarily expected to be repaid within one year.

Transfers are used to finance certain special aid programs, support capital project expenditures, school lunch programs and debt service expenditures.

VIII. Capital Assets and Lease Assets

A. Capital Assets

Capital asset balances and activity were as follows:

<u>Type</u>	<u>Balance 7/1/2022</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance 6/30/2023</u>
<u>Governmental Activities:</u>				
<u>Capital Assets that are not Depreciated -</u>				
Land	\$ 496,155	\$ -	\$ -	\$ 496,155
Work in progress	10,585,453	2,537,006	-	13,122,459
<i>Total Nondepreciable</i>	<u>\$ 11,081,608</u>	<u>\$ 2,537,006</u>	<u>\$ -</u>	<u>\$ 13,618,614</u>
<u>Capital Assets that are Depreciated -</u>				
Buildings and Improvements	\$ 98,632,856	\$ 12,650	\$ -	\$ 98,645,506
Machinery and equipment	3,666,794	263,637	177,665	3,752,766
<i>Total Depreciated Assets</i>	<u>\$ 102,299,650</u>	<u>\$ 276,287</u>	<u>\$ 177,665</u>	<u>\$ 102,398,272</u>
<u>Less Accumulated Depreciation -</u>				
Buildings and Improvements	\$ 46,548,307	\$ 2,059,535	\$ -	\$ 48,607,842
Machinery and equipment	2,825,755	170,631	177,665	2,818,721
<i>Total Accumulated Depreciation</i>	<u>\$ 49,374,062</u>	<u>\$ 2,230,166</u>	<u>\$ 177,665</u>	<u>\$ 51,426,563</u>
<i>Total Capital Assets Depreciated, Net of Accumulated Depreciation</i>	<u>\$ 52,925,588</u>	<u>\$ (1,953,879)</u>	<u>\$ -</u>	<u>\$ 50,971,709</u>
Total Capital Assets	<u>\$ 64,007,196</u>	<u>\$ 583,127</u>	<u>\$ -</u>	<u>\$ 64,590,323</u>

B. Lease Assets

A summary of the lease asset activity during the year ended June 30, 2023 is as follows:

<u>Type</u>	<u>Balance 7/1/2022</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance 6/30/2023</u>
<u>Lease Assets:</u>				
Equipment	\$ 5,384,998	\$ 904,814	\$ 330,196	\$ 5,959,616
<i>Total Lease Assets</i>	<u>\$ 5,384,998</u>	<u>\$ 904,814</u>	<u>\$ 330,196</u>	<u>\$ 5,959,616</u>
<u>Less Accumulated Amortization -</u>				
Equipment	\$ 2,870,624	\$ 1,828,339	\$ 330,196	\$ 4,368,767
<i>Total Accumulated Amortization</i>	<u>\$ 2,870,624</u>	<u>\$ 1,828,339</u>	<u>\$ 330,196</u>	<u>\$ 4,368,767</u>
<i>Total Lease Assets, Net</i>	<u>\$ 2,514,374</u>	<u>\$ (923,525)</u>	<u>\$ -</u>	<u>\$ 1,590,849</u>

C. Other capital assets (net of depreciation and amortization):

	<u>Total</u>
Depreciated Capital Assts (net)	\$ 50,971,709
Amortized Lease Assets (net)	1,590,849
Total Nonspendable Fund Balance	<u>\$ 52,562,558</u>

(VIII.) (Continued)

D. Depreciation/Amortization expense for the period was charged to functions/programs as follows:

<u>Governmental Activities:</u>	<u>Depreciation</u>	<u>Amortization</u>	<u>Total</u>
General Government Support	\$ 191,485	\$ -	\$ 191,485
Instruction	1,956,094	1,828,339	3,784,433
Pupil Transportation	53,012	-	53,012
School Lunch	29,575	-	29,575
Total Depreciation and Amortization Expense	\$ 2,230,166	\$ 1,828,339	\$ 4,058,505

IX. Short-Term Debt

Transactions in short-term debt for the year are summarized below:

	<u>Maturity</u>	<u>Interest Rate</u>	<u>Balance 7/1/2022</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance 6/30/2023</u>
BAN	7/21/2023	3.75%	\$ -	\$ 13,590,000	\$ -	\$ 13,590,000
BAN	7/22/2022	1.25%	10,000,000	-	10,000,000	-
Total Short-Term Debt			\$ 10,000,000	\$ 13,590,000	\$ 10,000,000	\$ 13,590,000

Interest on short-term debt for June 30, 2023 was composed of:

Interest Paid	\$ 89,583
Less: Interest Accrued in the Prior Year	(81,314)
Plus: Interest Accrued in the Current Year	479,897
Total Short-Term Interest Expense	\$ 488,166

X. Long-Term Debt Obligations

Long-term liability balances and activity for the year are summarized below:

	<u>Balance 7/1/2022</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance 6/30/2023</u>	<u>Due Within One Year</u>
<u>Governmental Activities:</u>					
<u>Bonds and Notes Payable -</u>					
Serial Bonds	\$ 14,160,000	\$ -	\$ 2,995,000	\$ 11,165,000	\$ 2,510,000
Lease Liability	756,096	-	493,580	262,516	262,516
Energy Performance Contracts	5,816,454	-	557,240	5,259,214	574,277
Total Bonds and Notes Payable	\$ 20,732,550	\$ -	\$ 4,045,820	\$ 16,686,730	\$ 3,346,793
<u>Other Liabilities -</u>					
Net Pension Liability	\$ -	\$ 8,947,139	\$ -	\$ 8,947,139	\$ -
OPEB	22,290,655	-	1,636,813	20,653,842	-
Retainage	40,309	14,491	-	54,800	54,800
Compensated Absences	4,215,160	-	804,352	3,410,808	421,516
Total Other Liabilities	\$ 26,546,124	\$ 8,961,630	\$ 2,441,165	\$ 33,066,589	\$ 476,316
Total Long-Term Obligations	\$ 47,278,674	\$ 8,961,630	\$ 6,486,985	\$ 49,753,319	\$ 3,823,109

The General Fund has typically been used to liquidate long-term liabilities such as compensated absences.

(X.) (Continued)

Existing serial and statutory bond obligations:

<u>Description</u>	<u>Original Amount</u>	<u>Issue Date</u>	<u>Final Maturity</u>	<u>Interest Rate</u>	<u>Amount Outstanding 6/30/2022</u>
<u>Serial Bonds -</u>					
Construction & Reconstruction	\$ 10,735,000	2017	2032	3%-5%	\$ 7,395,000
Reconstruction	\$ 7,290,000	2018	2025	2%-5%	3,770,000
Total Serial Bonds					<u>\$ 11,165,000</u>
<u>Energy Performance Contract -</u>					
Energy Performance Contract 2011	\$ 4,146,817	2011	2027	3.89%	\$ 1,485,359
Energy Performance Contract 2021	\$ 4,253,055	2021	2037	1.97%	3,773,855
Total EPC					<u>\$ 5,259,214</u>
<u>Leases -</u>					
Installment Purchase Agreement	\$ 781,857	2022	2024	1.34%	\$ 262,516
Total Leases					<u>\$ 262,516</u>

The following is a summary of debt service requirements:

<u>Year</u>	<u>Serial Bonds</u>		<u>Energy Performance Contract</u>		<u>Leases</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2024	\$ 2,510,000	\$ 557,750	\$ 574,277	\$ 127,276	\$ 262,516	\$ 2,641
2025	2,635,000	432,750	591,897	109,488	-	-
2026	740,000	301,000	610,118	91,097	-	-
2027	775,000	264,000	628,964	72,081	-	-
2028	815,000	225,250	360,023	55,205	-	-
2029-33	3,690,000	472,500	1,406,603	191,008	-	-
2034-37	-	-	1,087,332	49,980	-	-
Total	<u>\$ 11,165,000</u>	<u>\$ 2,253,250</u>	<u>\$ 5,259,214</u>	<u>\$ 696,135</u>	<u>\$ 262,516</u>	<u>\$ 2,641</u>

In prior years, the District defeased certain general obligations and other bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the District's financial statements. \$3,895,000 of bonds outstanding are considered defeased.

Interest on long-term debt for June 30, 2023 was composed of:

Interest Paid	\$ 799,853
Less: Interest Accrued in the Prior Year	(70,444)
Plus: Interest Accrued in the Current Year	61,921
Total Long-Term Interest Expense	<u>\$ 791,330</u>

XI. Deferred Inflows/Outflows of Resources

The following is a summary of the deferred inflows/outflows of resources:

	<u>Deferred Outflows</u>	<u>Deferred Inflows</u>
Pension	\$ 20,552,804	\$ 1,949,976
OPEB	6,306,751	7,824,148
Total	<u>\$ 26,859,555</u>	<u>\$ 9,774,124</u>

XII. Pension Plans

A. General Information

The District participates in the New York State Teachers' Retirement System (TRS) and the New York State and Local Employees' Retirement System (ERS). These are cost-sharing multiple employer public employee retirement systems. The Systems offer a wide range of plans and benefits, which are related to years of service and final average salary, vesting of retirement benefits, death, and disability.

B. Provisions and Administration

A 10-member Board of Trustees of the New York State Teachers' Retirement Board administers TRS. TRS provides benefits to plan members and beneficiaries as authorized by the Education Law and the New York State Retirement and Social Security Law (NYSRSSL). Membership is mandatory and automatic for all full-time teachers, teaching assistants, guidance counselors and administrators employed in New York Public Schools and BOCES who elected to participate in TRS. Once a public employer elects to participate in the system, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. TRS issues a publicly available financial report that contains financial statements and required supplementary information. The report may be obtained by writing to NYSTRS, 10 Corporate Woods Drive, Albany, New York 12211-2395 or by referring to the TRS Comprehensive Annual Financial report, which can be found on the System's website at www.nystrs.org.

ERS provides retirement benefits as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund (the Fund), which was established to hold all net assets and record changes in plan net position allocated to the System. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the System. NYSRSSL govern obligations of employers and employees to contribute, and benefits to employees. Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The District also participates in the Public Employees' Group Life Insurance Plan (GLIP), which provides death benefits in the form of life insurance. The System is included in the State's financial report as a pension trust fund. ERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to NYSERS, Office of the State Comptroller, 110 State Street, Albany, New York 12244 or by referring to the ERS Comprehensive Annual Report, which can be found at www.osc.state.ny.us/retire/publications/index.php.

(XII.) (Continued)

C. **Funding Policies**

The Systems are noncontributory except for employees who joined after July 27, 1976, who contribute 3 percent of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010 who generally contribute 3.0 to 3.5 percent of their salary for their entire length of service. In addition, employee contribution rates under ERS tier VI vary based on a sliding salary scale. For TRS, contribution rates are established annually by the New York State Teachers' Retirement Board pursuant to Article 11 of the Education Law. For ERS, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions for the ERS' fiscal year ended March 31. The District paid 100% of the required contributions as billed by the TRS and ERS for the current year

The District's share of the required contributions, based on covered payroll paid for the District's year ended June 30, 2023:

<u>Contributions</u>	<u>ERS</u>	<u>TRS</u>
2023	\$ 889,987	\$ 3,494,727

D. **Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources related to Pensions**

At June 30, 2023, the District reported the following asset/(liability) for its proportionate share of the net pension asset /(liability) for each of the Systems. The net pension asset/(liability) was measured as of March 31, 2023 for ERS and June 30, 2022 for TRS. The total pension asset/(liability) used to calculate the net pension asset/(liability) was determined by an actuarial valuation. The District's proportion of the net pension asset/(liability) was based on a projection of the District's long-term share of contributions to the Systems relative to the projected contributions of all participating members, actuarially determined. This information was provided by the TRS and ERS Systems in reports provided to the District.

	<u>ERS</u>	<u>TRS</u>
Measurement date	March 31, 2023	June 30, 2022
Net pension assets/(liability)	\$ (5,877,621)	\$ (3,069,518)
District's portion of the Plan's total net pension asset/(liability)	0.0274091%	0.159963%

For the year ended June 30, 2023, the District recognized pension expenses (income) of \$2,205,126 for ERS and \$3,918,629 for TRS. At June 30, 2023 the District's reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

(XII.) (Continued)

	Deferred Outflows of Resources		Deferred Inflows of Resources	
	<u>ERS</u>	<u>TRS</u>	<u>ERS</u>	<u>TRS</u>
Differences between expected and actual experience	\$ 626,013	\$ 3,216,466	\$ 165,066	\$ 61,508
Changes of assumptions	2,854,552	5,954,345	31,548	1,236,489
Net difference between projected and actual earnings on pension plan investments	-	3,966,108	34,531	-
Changes in proportion and differences between the District's contributions and proportionate share of contributions	340,983	229,099	12,080	408,754
Subtotal	<u>\$ 3,821,548</u>	<u>\$ 13,366,018</u>	<u>\$ 243,225</u>	<u>\$ 1,706,751</u>
District's contributions subsequent to the measurement date	297,355	3,067,883	-	-
Grand Total	<u>\$ 4,118,903</u>	<u>\$ 16,433,901</u>	<u>\$ 243,225</u>	<u>\$ 1,706,751</u>

District contributions subsequent to the measurement date which will be recognized as a reduction of the net pension liability in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year</u>	<u>ERS</u>	<u>TRS</u>
2023	\$ -	\$ 2,272,468
2024	891,287	1,181,334
2025	(212,354)	(513,739)
2026	1,251,492	7,769,914
2027	1,647,898	943,124
Thereafter	-	6,166
Total	<u>\$ 3,578,323</u>	<u>\$ 11,659,267</u>

E. Actuarial Assumptions

The total pension liability as of the measurement date was determined by using an actuarial valuation as noted in the table below, with update procedures used to roll forward the total pension liability to the measurement date. The actuarial valuations used the following actuarial assumptions:

(XII.) (Continued)

	<u>ERS</u>	<u>TRS</u>
Measurement date	March 31, 2023	June 30, 2022
Actuarial valuation date	April 1, 2022	June 30, 2021
Interest rate	5.90%	6.95%
Salary scale	4.40%	5.18%-1.95%
Decrement tables	April 1, 2015- March 31, 2020 System's Experience	July 1, 2009- June 30, 2014 System's Experience
Inflation rate	2.90%	2.40%
COLA's	1.50%	1.30%

For ERS, annuitant mortality rates are based on April 1, 2015 – March 31, 2020 System experience with adjustments for mortality improvements based on the Society of Actuaries' Scale MP-2021. For TRS, annuitant mortality rates are based on plan member experience adjustments for mortality improvements based on Society of Actuaries Scale MP-2021.

The long-term rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by each the target asset allocation percentage and by adding expected inflation. Best estimates of the arithmetic real rates of return for each major asset class included in the target asset allocation are summarized as follows:

Long Term Expected Rate of Return		
	<u>ERS</u>	<u>TRS</u>
Measurement date	March 31, 2023	June 30, 2022
<u>Asset Type -</u>		
Domestic equity	4.30%	6.50%
International equity	6.85%	7.20%
Global equity	0.00%	6.90%
Private equity	7.50%	9.90%
Real estate	4.60%	6.20%
Opportunistic portfolios	5.38%	0.00%
Real assets	5.84%	0.00%
Bonds and mortgages	0.00%	0.60%
Cash	0.00%	-0.30%
Private debt	0.00%	5.30%
Real estate debt	0.00%	2.40%
High-yield fixed income securities	0.00%	3.30%
Domestic fixed income securities	0.00%	1.10%
Global fixed income securities	0.00%	0.00%
Short-term	0.00%	0.00%
Credit	5.43%	0.00%

(XII.) (Continued)

The real rate of return is net of the long-term inflation assumption of 2.5% for ERS and 2.4% for TRS.

F. Discount Rate

The discount rate used to calculate the total pension liability was 5.90% for ERS and 6.95% for TRS. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the Systems' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

G. Sensitivity of the Proportionate Share of the Net Pension Liability to the Discount Rate Assumption

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 5.90% for ERS and 6.95% % for TRS, as well as what the District's proportionate share of the net pension asset/(liability) would be if it were calculated using a discount rate that is 1-percentagepoint lower (4.90% for ERS and 5.95% for TRS) or 1-percentagepoint higher (6.90% for ERS and 7.95% for TRS) than the current rate :

	1% Decrease	Current	1% Increase
<u>ERS</u>	<u>(4.90%)</u>	<u>Assumption</u>	<u>(5.90%)</u>
Employer's proportionate share of the net pension asset (liability)	\$ (14,203,689)	\$ (5,877,621)	\$ 1,079,777
		Current	1% Increase
<u>TRS</u>	<u>(5.95%)</u>	<u>Assumption</u>	<u>(6.95%)</u>
Employer's proportionate share of the net pension asset (liability)	\$ (28,302,393)	\$ (3,069,518)	\$ 18,151,165

(XII.) (Continued)

H. Pension Plan Fiduciary Net Position

The components of the current year net pension asset/(liability) of the employers as of the respective valuation dates, were as follows:

	(In Thousands)	
	<u>ERS</u>	<u>TRS</u>
Measurement date	March 31, 2023	June 30, 2022
Employers' total pension liability	\$ 232,627,259	\$ 133,883,474
Plan net position	211,183,223	131,964,582
Employers' net pension asset/(liability)	<u>\$ (21,444,036)</u>	<u>\$ 1,918,892</u>
Ratio of plan net position to the employers' total pension asset/(liability)	90.78%	98.60%

I. Payables to the Pension Plan

For ERS, employer contributions are paid annually based on the System's fiscal year which ends on March 31st. Accrued retirement contributions as of June 30, 2023 represent the projected employer contribution for the period of April 1, 2023 through June 30, 2023 based on paid ERS wages multiplied by the employer's contribution rate, by tier. Accrued retirement contributions as of June 30, 2023 amounted to \$297,355.

For TRS, employer and employee contributions for the fiscal year ended June 30, 2023 are paid to the System in September, October and November 2023 through a state aid intercept. Accrued retirement contributions as of June 30, 2023 represent employee and employer contributions for the fiscal year ended June 30, 2023 based on paid TRS wages multiplied by the employer's contribution rate, by tier and employee contributions for the fiscal year as reported to the TRS System. Accrued retirement contributions as of June 30, 2023 amounted to \$3,494,727.

XIII. Postemployment Benefits

A. General Information About the OPEB Plan

Plan Description – The District's defined benefit OPEB plan, provides OPEB for all permanent full-time general and public safety employees of the District. The plan is a single employer defined benefit OPEB plan administered by the District. Article 11 of the State Compiled Statutes grants the authority to establish and amend the benefit terms and financing requirements to the District Board. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

Benefits Provided – The District provides healthcare and life insurance benefits for retirees and their dependents. The benefit terms are dependent on which contract each employee falls under. The specifics of each contract are on file at the District offices and are available upon request.

(XIII.) (Continued)

Employees Covered by Benefit Terms – At June 30, 2023, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	154
Active Employees	485
Total	639

B. Total OPEB Liability

The District's total OPEB liability of \$20,653,842 was measured as of June 30, 2023, and was determined by an actuarial valuation as of that date.

Actuarial Assumptions and Other Inputs – The total OPEB liability in the June 30, 2023 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.70 percent
Salary Increases	Vary by pension retirement system membership
Discount Rate	4.13% as of June, 30, 2023
Healthcare Cost Trend Rates	Initial rate of 6.75% decreasing to an ultimate rate of 4.14% by 2076
Retirees' Share of Benefit-Related Costs	Varies depending on contract

The discount rate was based on the Bond Buyer General Obligation 20-year Municipal Bond index.

Mortality rates were based on Pub-2010 Headcount-Weighted table (Teachers for TRS group and General Employees for ERS group) projected fully generationally using MP-2020.

C. Changes in the Total OPEB Liability

Balance at June 30, 2022	<u>\$ 22,290,655</u>
<u>Changes for the Year -</u>	
Service cost	\$ 879,531
Interest	791,416
Changes of benefit terms	42,047
Differences between expected and actual experience	(1,858,431)
Changes in assumptions or other inputs	150,535
Benefit payments	<u>(1,641,911)</u>
Net Changes	<u>\$ (1,636,813)</u>
Balance at June 30, 2023	<u>\$ 20,653,842</u>

Changes of assumptions and other inputs reflect a change in the discount rate from 3.54 percent in 2022 to 4.13 percent in 2023.

(XIII.) (Continued)

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate – The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.13 percent) or 1-percentage-point higher (5.13 percent) than the current discount rate:

	1% Decrease	Discount	1% Increase
	<u>(3.13%)</u>	<u>(4.13%)</u>	<u>(5.13%)</u>
Total OPEB Liability	\$ 22,399,453	\$ 20,653,842	\$ 19,060,239

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates – The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rate:

	1% Decrease	Healthcare	1% Increase
	<u></u>	<u>Cost Trend Rates</u>	<u></u>
Total OPEB Liability	\$ 19,684,426	\$ 20,653,842	\$ 21,733,016

D. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2023, the District recognized OPEB expense of \$1,486,376. At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows	Deferred Inflows
	<u>of Resources</u>	<u>of Resources</u>
Differences between expected and actual experience	\$ 4,830,193	\$ 1,672,588
Changes of assumptions	1,476,558	6,151,560
Total	<u>\$ 6,306,751</u>	<u>\$ 7,824,148</u>

(XIII.) (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year</u>	
2024	\$ (226,618)
2025	(151,517)
2026	(74,289)
2027	(74,289)
2028	(74,289)
Thereafter	(916,395)
Total	<u>\$ (1,517,397)</u>

XIV. Risk Management

A. General Information

The District is exposed to various risks of loss related to injuries to employees, theft, damages, natural disasters, etc. These risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past two years.

B. Self-Funded Medical Plan

The District participates in a self-funded medical plan administered by POMCO. The Plan is referred to as a premium credit plan. The District pays actual claim expenses and administrative charges. The District also, has stop-loss insurance coverage on specific claims in excess of \$160,000.

Liabilities are recorded when it is probable that an asset has been impaired, or a liability has been incurred and the amount of loss can be reasonably estimated.

The incurred but not reported claims (IBNR's) are fully funded and reported in the General Fund – Accrued Liabilities at June 30, 2023.

A reconciliation of the claims recorded for 2023 and 2022 are as follows:

	<u>2023</u>	<u>2022</u>
Beginning liabilities	\$ 1,011,277	\$ 1,232,482
Incurred claims	12,430,015	8,744,360
Claims payments	(12,177,196)	(8,965,565)
Ending Liabilities	<u>\$ 1,264,096</u>	<u>\$ 1,011,277</u>

(XIV.) (Continued)

The following statistical information is presented:

<u>Year</u>	<u>Contribution Revenue</u>	<u>Actual Claim Expense</u>
2023	\$ 12,430,015	\$ 12,177,196
2022	\$ 8,744,360	\$ 8,965,565
2021	\$ 9,963,140	\$ 9,924,477
2020	\$ 9,742,541	\$ 9,527,823
2019	\$ 8,524,074	\$ 8,636,483
2018	\$ 9,975,898	\$ 9,887,688
2017	\$ 8,579,233	\$ 8,531,948

Contribution revenues consist of the expenditures charged to the funds plus the employee's payroll withholding plus the retiree's contribution. There are additional revenues which offset the claim expense such as rebates and refunds which are not included in contribution revenues.

The Plan has funded the incurred but not yet reported claims liability. The funding of this liability indicates that the plan's self-funded insurance program is fully funded.

C. Dental Fund

The District has a self insured plan for dental coverage. The Plan is administered by a third party administrator who pays the claims directly to the dentists. The District then reimburses the third party administrator for the exact amount of the claims paid. The total cost to the District for dental claims during 2022-23 was \$836,661.

D. Unemployment

District employees are entitled to coverage under the New York State Unemployment Insurance Law. The District has elected to discharge its liability to the New York State Unemployment Insurance Fund (the Fund) by the benefit reimbursement method, a dollar-for-dollar reimbursement to the fund for benefits paid from the fund to former employees. The District has established a self-insurance fund to pay these claims. The claim and judgment expenditures of this program for the 2022-23 fiscal year totaled \$0. The balance of the fund at June 30, 2023 was \$18,000 and is recorded in the General Fund as an Unemployment Insurance Reserve. In addition, as of June 30, 2023, no loss contingencies existed or were considered probable or estimable for incurred but not reported claims payable.

XV. Commitments and Contingencies

A. Litigation

The District has received a notice of claim for which the financial impact, if any, cannot be determined at this time. In addition, there are three tax certiorari proceedings for which the financial outcome is not determinable.

(XV.) (Continued)

B. Grants

The District has received grants, which are subject to audit by agencies of the State and Federal Governments. Such audits may result in disallowances and a request for a return of funds. Based on prior years' experience, the District's administration believes disallowances, if any, will be immaterial.

XVI. Rental of District Property

The District leases property to BOCES. Total rental income for the 2022-23 fiscal year totaled \$241,775.

XVII. Tax Abatement

The City of Fulton, the County of Oswego IDA, and the District enter into various property tax abatement programs for the purpose of Economic Development. As a result, the District property tax revenue was reduced \$457,218. The District received payment in lieu of tax (PILOT) payment totaling \$265,826 to help offset the property tax reduction.

XVIII. Subsequent Event

On July 20, 2023 the District issued a Bond Anticipation Note in the amount of \$13,205,000 at 4.75% which matures July 2, 2024.

Required Supplementary Information
FULTON CITY SCHOOL DISTRICT, NEW YORK
Schedule of Changes in District's Total OPEB Liability and Related Ratio
For The Year Ended June 30, 2023

	<u>TOTAL OPEB LIABILITY</u>					
	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Service cost	\$ 879,531	\$ 1,086,684	\$ 859,934	\$ 654,747	\$ 740,671	\$ 748,603
Interest	791,416	536,247	444,984	621,155	875,664	804,932
Changes in benefit terms	42,047	-	(28,887)	-	-	-
Differences between expected and actual experiences	(1,858,431)	173,733	4,260,300	843,559	2,079,428	-
Changes of assumptions or other inputs	150,535	(2,419,513)	389,010	1,574,668	(6,627,203)	(1,143,531)
Benefit payments	<u>(1,641,911)</u>	<u>(1,643,300)</u>	<u>(1,280,253)</u>	<u>(2,103,980)</u>	<u>(1,254,670)</u>	<u>(772,945)</u>
Net Change in Total OPEB Liability	\$ (1,636,813)	\$ (2,266,149)	\$ 4,645,088	\$ 1,590,149	\$ (4,186,110)	\$ (362,941)
Total OPEB Liability - Beginning	<u>\$ 22,290,655</u>	<u>\$ 24,556,804</u>	<u>\$ 19,911,716</u>	<u>\$ 18,321,567</u>	<u>\$ 22,507,677</u>	<u>\$ 22,870,618</u>
Total OPEB Liability - Ending	<u>\$ 20,653,842</u>	<u>\$ 22,290,655</u>	<u>\$ 24,556,804</u>	<u>\$ 19,911,716</u>	<u>\$ 18,321,567</u>	<u>\$ 22,507,677</u>
Covered Employee Payroll	\$ 39,737,175	\$ 38,945,473	\$ 33,449,801	\$ 31,775,500	\$ 27,240,773	\$ 31,955,000
Total OPEB Liability as a Percentage of Covered						
Employee Payroll	51.98%	57.24%	73.41%	62.66%	67.26%	70.44%

10 years of historical information is not available, and will be added each year subsequent to the year of implementation until 10 years of historical data is present.

Required Supplementary Information
FULTON CITY SCHOOL DISTRICT, NEW YORK
Schedule of the District's Proportionate Share of the Net Pension Liability
For The Year Ended June 30, 2023

NYSERS Pension Plan									
	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Proportion of the net pension liability (assets)	0.027409%	0.022577%	0.022443%	0.020566%	0.021007%	0.021075%	0.021593%	0.022300%	0.020000%
Proportionate share of the net pension liability (assets)	\$ 5,877,621	\$ (1,845,567)	\$ 22,347	\$ 5,445,980	\$ 1,488,388	\$ 680,188	\$ 2,028,890	\$ 3,586,695	\$ 954,605
Covered-employee payroll	\$ 8,201,090	\$ 6,816,733	\$ 6,832,219	\$ 6,733,903	\$ 6,670,974	\$ 6,472,639	\$ 6,484,136	\$ 6,163,878	\$ 5,763,227
Proportionate share of the net pension liability (assets) as a percentage of its covered-employee payroll	71.669%	-27.074%	0.327%	80.874%	22.311%	10.509%	31.290%	58.189%	16.564%
Plan fiduciary net position as a percentage of the total pension liability	90.78%	103.65%	99.95%	86.39%	96.27%	98.24%	94.70%	90.70%	97.90%
NYSTRS Pension Plan									
	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Proportion of the net pension liability (assets)	0.159963%	0.152737%	0.154510%	0.156962%	0.158870%	0.160424%	0.160400%	0.165600%	0.160000%
Proportionate share of the net pension liability (assets)	\$ 3,069,518	\$ (26,467,813)	\$ 4,269,536	\$ (4,077,879)	\$ (2,872,784)	\$ (1,219,379)	\$ 1,717,822	\$ (17,199,643)	\$ (17,823,743)
Covered-employee payroll	\$ 31,263,009	\$ 28,356,360	\$ 26,636,175	\$ 26,946,235	\$ 26,199,482	\$ 26,509,897	\$ 26,123,675	\$ 25,261,896	\$ 25,290,181
Proportionate share of the net pension liability (assets) as a percentage of its covered-employee payroll	9.818%	-93.340%	16.029%	-15.133%	-10.965%	-4.600%	6.576%	-68.085%	-70.477%
Plan fiduciary net position as a percentage of the total pension liability	98.60%	113.20%	97.80%	102.20%	101.53%	100.66%	99.01%	110.46%	111.48%

10 years of historical information is not available, and will be added each year subsequent to the year of implementation until 10 years of historical data is present.

Required Supplementary Information
FULTON CITY SCHOOL DISTRICT, NEW YORK
Schedule of District Contributions
For The Year Ended June 30, 2023

NYSERS Pension Plan

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Contractually required contributions	\$ 889,987	\$ 1,023,095	\$ 946,130	\$ 941,176	\$ 955,383	\$ 944,126	\$ 1,004,775	\$ 1,175,682	\$ 1,113,300
Contributions in relation to the contractually required contribution	(889,987)	(1,023,095)	(946,130)	(941,176)	(955,383)	(944,126)	(1,004,775)	(1,175,682)	(1,113,300)
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered-employee payroll	\$ 8,201,090	\$ 6,816,733	\$ 6,832,219	\$ 6,733,903	\$ 6,670,974	\$ 6,472,639	\$ 6,484,136	\$ 6,163,878	\$ 5,763,227
Contributions as a percentage of covered-employee payroll	10.85%	15.01%	13.85%	13.98%	14.32%	14.59%	15.50%	19.07%	19.32%

NYSTRS Pension Plan

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Contractually required contributions	\$ 3,494,727	\$ 3,100,536	\$ 2,725,541	\$ 2,548,257	\$ 3,059,109	\$ 2,796,669	\$ 3,244,047	\$ 3,525,781	\$ 4,615,376
Contributions in relation to the contractually required contribution	(3,494,727)	(3,100,536)	(2,725,541)	(2,548,257)	(3,059,109)	(2,796,669)	(3,244,047)	(3,525,781)	(4,615,376)
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered-employee payroll	\$ 31,263,009	\$ 28,356,360	\$ 26,636,175	\$ 26,946,235	\$ 26,199,482	\$ 26,509,897	\$ 26,123,675	\$ 25,261,896	\$ 25,290,181
Contributions as a percentage of covered-employee payroll	11.18%	10.93%	10.23%	9.46%	11.68%	10.55%	12.42%	13.96%	18.25%

10 years of historical information is not available, and will be added each year subsequent to the year of implementation until 10 years of historical data is present.

Required Supplementary Information
FULTON CITY SCHOOL DISTRICT, NEW YORK
Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget (Non-GAAP Basis) and Actual - General Fund
For The Year Ended June 30, 2023

	<u>Original</u>	<u>Amended</u>	<u>Current</u>	<u>Over (Under)</u>
	<u>Budget</u>	<u>Budget</u>	<u>Year's</u>	<u>Revised</u>
			<u>Revenues</u>	<u>Budget</u>
REVENUES				
Local Sources -				
Real property taxes	\$ 22,045,571	\$ 18,582,749	\$ 18,724,313	\$ 141,564
Real property tax items	415,000	3,877,822	3,933,547	55,725
Charges for services	90,500	90,500	30,192	(60,308)
Use of money and property	333,500	333,500	369,999	36,499
Sale of property and compensation for loss	-	-	11,574	11,574
Miscellaneous	650,000	667,220	1,140,217	472,997
State Sources -				
Basic formula	40,501,876	40,501,876	39,591,984	(909,892)
Lottery aid	7,599,660	7,599,660	8,741,704	1,142,044
BOCES	6,964,999	6,964,999	6,577,559	(387,440)
Textbooks	205,512	205,512	186,342	(19,170)
All Other Aid -				
Computer software	113,500	113,500	113,010	(490)
Library loan	-	-	19,693	19,693
Handicapped students	-	-	61,988	61,988
Federal Sources	100,000	100,000	165,886	65,886
TOTAL REVENUES	<u>\$ 79,020,118</u>	<u>\$ 79,037,338</u>	<u>\$ 79,668,008</u>	<u>\$ 630,670</u>
Appropriated fund balance	<u>\$ 108,882</u>	<u>\$ 41,295</u>		
Prior year encumbrances	<u>\$ 462,511</u>	<u>\$ 462,511</u>		
TOTAL REVENUES AND				
APPROPRIATED RESERVES/				
FUND BALANCE	<u><u>\$ 79,591,511</u></u>	<u><u>\$ 79,541,144</u></u>		

Required Supplementary Information
FULTON CITY SCHOOL DISTRICT, NEW YORK
Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget (Non-GAAP Basis) and Actual - General Fund
For The Year Ended June 30, 2023

	Original	Amended	Current		Unencumbered
	<u>Budget</u>	<u>Budget</u>	<u>Year's</u>	<u>Encumbrances</u>	<u>Balances</u>
EXPENDITURES			<u>Expenditures</u>		
General Support -					
Board of education	\$ 23,289	\$ 32,781	\$ 32,681	\$ 100	\$ -
Central administration	303,398	286,398	280,830	-	5,568
Finance	679,185	771,897	744,707	27,190	-
Staff	441,143	427,541	383,351	7,274	36,916
Central services	6,325,843	6,790,843	6,418,620	214,757	157,466
Special items	1,859,000	2,205,010	2,205,010	-	-
Instructional -					
Instruction, administration and improvement	3,006,468	3,261,468	3,174,615	9,146	77,707
Teaching - regular school	19,084,178	18,435,411	18,324,304	101,120	9,987
Programs for children with handicapping conditions	10,594,377	10,639,847	10,638,707	1,139	1
Occupational education	1,101,150	1,100,550	1,085,537	-	15,013
Teaching - special schools	629,105	632,131	632,131	-	-
Instructional media	3,108,017	3,952,955	3,933,532	19,423	-
Pupil services	3,241,428	3,272,142	3,230,511	267	41,364
Pupil Transportation	4,810,046	4,994,260	4,912,398	81,862	-
Employee Benefits	19,031,912	17,384,938	17,381,871	3,067	-
Debt service - principal	3,752,240	4,155,820	4,155,820	-	-
Debt service - interest	1,430,732	1,027,152	889,436	-	137,716
TOTAL EXPENDITURES	<u>\$ 79,421,511</u>	<u>\$ 79,371,144</u>	<u>\$ 78,424,061</u>	<u>\$ 465,345</u>	<u>\$ 481,738</u>
Other Uses -					
Transfers - out	\$ 170,000	\$ 170,000	\$ 117,055	\$ -	\$ 52,945
TOTAL EXPENDITURES AND OTHER USES	<u>\$ 79,591,511</u>	<u>\$ 79,541,144</u>	<u>\$ 78,541,116</u>	<u>\$ 465,345</u>	<u>\$ 534,683</u>
NET CHANGE IN FUND BALANCE	\$ -	\$ -	\$ 1,126,892		
FUND BALANCE, BEGINNING OF YEAR	<u>16,865,076</u>	<u>16,865,076</u>	<u>16,865,076</u>		
FUND BALANCE, END OF YEAR	<u>\$ 16,865,076</u>	<u>\$ 16,865,076</u>	<u>\$ 17,991,968</u>		

Note to Required Supplementary Information:

A reconciliation is not necessary since encumbrances are presented in a separate column on this schedule.

Supplementary Information
FULTON CITY SCHOOL DISTRICT, NEW YORK
Schedule of Change From Adopted Budget To Final Budget
And The Real Property Tax Limit
For The Year Ended June 30, 2023

CHANGE FROM ADOPTED BUDGET TO FINAL BUDGET:

Adopted budget	\$ 79,129,000
Prior year's encumbrances	<u>462,511</u>
Original Budget	\$ 79,591,511
Budget revisions -	
Donations accepted by the Board	17,220
Prior year encumbrance not carried over	<u>(67,587)</u>
FINAL BUDGET	<u><u>\$ 79,541,144</u></u>

SECTION 1318 OF REAL PROPERTY TAX LAW LIMIT CALCULATION:

2023-24 voter approved expenditure budget	\$ 84,155,000
<u>Unrestricted fund balance:</u>	
Assigned fund balance	\$ 839,095
Unassigned fund balance	<u>3,368,977</u>
Total Unrestricted fund balance	<u>\$ 4,208,072</u>
<u>Less adjustments:</u>	
Appropriated fund balance	\$ 373,750
Encumbrances included in assigned fund balance	<u>465,345</u>
Total adjustments	<u>\$ 839,095</u>
General fund fund balance subject to Section 1318 of	
Real Property Tax Law	<u>3,368,977</u>
ACTUAL PERCENTAGE	<u><u>4.00%</u></u>

Supplementary Information
FULTON CITY SCHOOL DISTRICT, NEW YORK
CAPITAL PROJECTS FUND
Schedule of Project Expenditures
For The Year Ended June 30, 2023

Project Title	Expenditures					Unexpended Balance	Methods of Financing				Fund Balance
	Original Appropriation	Revised Appropriation	Prior Years	Current Year	Total		Obligations	Local Sources	State Sources	Total	
2020 EPC Project	\$ 4,253,055	\$ 4,253,055	\$ 3,969,697	\$ -	\$ 3,969,697	\$ 283,358	\$ 4,253,055	\$ -	\$ -	\$ 4,253,055	\$ 283,358
2019 Project	15,100,000	15,100,000	6,575,447	2,522,515	9,097,962	6,002,038	-	1,510,000	-	1,510,000	(7,587,962)
SSBA	3,971,619	3,971,619	1,354,957	531,989	1,886,946	2,084,673	-	-	1,886,946	1,886,946	-
TOTAL	\$ 23,324,674	\$ 23,324,674	\$ 11,900,101	\$ 3,054,504	\$ 14,954,605	\$ 8,370,069	\$ 4,253,055	\$ 1,510,000	\$ 1,886,946	\$ 7,650,001	\$ (7,304,604)

Supplementary Information
FULTON CITY SCHOOL DISTRICT, NEW YORK
Combining Balance Sheet - Nonmajor Governmental Funds
June 30, 2023

	Special Revenue Funds			Debt	Total
	Special	School	Miscellaneous	Service	Nonmajor
	Aid	Lunch	Special Revenue		Governmental
	<u>Fund</u>	<u>Fund</u>	<u>Fund</u>	<u>Fund</u>	<u>Funds</u>
ASSETS					
Cash and cash equivalents	\$ 6,073	\$ 154,284	\$ 170,228	\$ 684,273	\$ 1,014,858
Investments	-	-	80,762	-	80,762
Receivables	2,017,885	173,809	-	-	2,191,694
Inventories	-	165,715	-	-	165,715
Due from other funds	-	1,150,398	-	99	1,150,497
TOTAL ASSETS	\$ 2,023,958	\$ 1,644,206	\$ 250,990	\$ 684,372	\$ 4,603,526
LIABILITIES AND FUND BALANCES					
<u>Liabilities</u> -					
Accounts payable	\$ 2,663	\$ 14,112	\$ -	\$ -	\$ 16,775
Accrued liabilities	32,451	32,524	-	-	64,975
Due to other funds	1,972,435	-	-	-	1,972,435
Due to other governments	16,409	70	-	-	16,479
Due to ERS	-	59,239	-	-	59,239
Unearned revenue	-	6,204	-	-	6,204
TOTAL LIABILITIES	\$ 2,023,958	\$ 112,149	\$ -	\$ -	\$ 2,136,107
<u>Fund Balances</u> -					
Nonspendable	\$ -	\$ 165,715	\$ -	\$ -	\$ 165,715
Restricted	-	-	250,990	684,372	935,362
Assigned	-	1,366,342	-	-	1,366,342
TOTAL FUND BALANCE	\$ -	\$ 1,532,057	\$ 250,990	\$ 684,372	\$ 2,467,419
TOTAL LIABILITIES AND FUND BALANCES	\$ 2,023,958	\$ 1,644,206	\$ 250,990	\$ 684,372	\$ 4,603,526

Supplementary Information
FULTON CITY SCHOOL DISTRICT, NEW YORK
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Governmental Funds
For The Year Ended June 30, 2023

	Special Revenue Funds			Debt	Total
	Special	School	Miscellaneous	Debt	Total
	Aid	Lunch	Special Revenue	Service	Nonmajor
	<u>Fund</u>	<u>Fund</u>	<u>Fund</u>	<u>Fund</u>	<u>Governmental</u>
					<u>Funds</u>
REVENUES					
Use of money and property	\$ -	\$ 8	\$ 9,692	\$ 22,950	\$ 32,650
Miscellaneous	41,183	35,103	9,450	-	85,736
State sources	1,882,653	42,970	-	-	1,925,623
Federal sources	6,838,290	2,315,168	-	-	9,153,458
Sales	-	42,435	-	-	42,435
TOTAL REVENUES	\$ 8,762,126	\$ 2,435,684	\$ 19,142	\$ 22,950	\$ 11,239,902
EXPENDITURES					
Instruction	\$ 7,333,228	\$ -	\$ -	\$ -	\$ 7,333,228
Pupil transportation	404,582	-	-	-	404,582
Employee benefits	1,141,371	204,320	-	-	1,345,691
Cost of sales	-	1,193,989	-	-	1,193,989
Other expenses	-	732,734	14,196	-	746,930
TOTAL EXPENDITURES	\$ 8,879,181	\$ 2,131,043	\$ 14,196	\$ -	\$ 11,024,420
EXCESS (DEFICIENCY) OF REVENUES					
OVER EXPENDITURES	\$ (117,055)	\$ 304,641	\$ 4,946	\$ 22,950	\$ 215,482
OTHER FINANCING SOURCES (USES)					
Transfers - in	\$ 117,055	\$ -	\$ -	\$ -	\$ 117,055
Premium on obligations issued	-	-	-	176,131	176,131
TOTAL OTHER FINANCING					
SOURCES (USES)	\$ 117,055	\$ -	\$ -	\$ 176,131	\$ 293,186
NET CHANGE IN FUND BALANCE	\$ -	\$ 304,641	\$ 4,946	\$ 199,081	\$ 508,668
FUND BALANCE, BEGINNING					
OF YEAR	-	1,227,416	246,044	485,291	1,958,751
FUND BALANCE, END OF YEAR	\$ -	\$ 1,532,057	\$ 250,990	\$ 684,372	\$ 2,467,419

Supplementary Information
FULTON CITY SCHOOL DISTRICT, NEW YORK
Net Investment in Capital Assets/Right to Use Assets
For The Year Ended June 30, 2023

Capital assets/right to use assets, net		\$ 66,181,172
Add:		
Unspent bond proceeds	<u>\$ 283,358</u>	283,358
Deduct:		
Bond payable	\$ 11,165,000	
Leases	262,516	
Energy performance contracts	5,259,214	
Assets purchased with short-term financing	7,587,962	
Retainage payable	<u>54,800</u>	<u>24,329,492</u>
Net Investment in Capital Assets/Right to Use Assets, Net		<u><u>\$ 42,135,038</u></u>

Supplementary Information
FULTON CITY SCHOOL DISTRICT, NEW YORK
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
For The Year Ended June 30, 2023

<u>Grantor / Pass - Through Agency</u> <u>Federal Award Cluster / Program</u>	<u>Assistance</u> <u>Listing</u> <u>Number</u>	<u>Pass-Through</u> <u>Agency</u> <u>Number</u>	<u>Total</u> <u>Expenditures</u>
<u>U.S. Department of Education:</u>			
<u>Passed Through NYS Education Department -</u>			
<u>Special Education Cluster IDEA -</u>			
Special Education - Grants to States (IDEA, Part B)	84.027	0032-22-0711	\$ 196
Special Education - Grants to States (IDEA, Part B)	84.027	0032-23-0711	949,962
Special Education - Preschool Grants (IDEA Preschool)	84.173	0033-23-0711	56,140
ARP - Special Education - Grants to States (IDEA, Part B)-COVID-19	84.027X	5532-22-0711	144,380
ARP - Special Education - Preschool Grants (IDEA Preschool)-COVID-19	84.173X	5533-22-0711	10,752
Total Special Education Cluster IDEA			\$ 1,161,430
<u>Education Stabilization Funds -</u>			
ARP - ESSER III-COVID-19	84.425U	5880-21-2335	\$ 1,816,160
ARP - SLR Summer Enrichment-COVID-19	84.425U	5882-21-2335	28,890
ARP - SLR Learning Loss-COVID-19	84.425U	5884-21-2335	170,282
CRRSA - ESSER II-COVID-19	84.425D	5891-21-2335	1,895,435
Total Education Stabilization Funds			\$ 3,910,767
Title IIA - Supporting Effective Instruction State Grant	84.367	0147-23-2335	133,996
Rural Education Achievement Program	84.358B	0006-23-2335	41,285
Title IV - Student Support and Enrichment Program	84.424	0204-23-2335	59,242
Education for Homeless Children and Youth	84.196	0212-23-3003	101,892
Title I - Grants to Local Educational Agencies	84.010	0011-22-2070	30,921
Title I - Grants to Local Educational Agencies	84.010	0011-23-2070	32,941
Title I - Grants to Local Educational Agencies	84.010	0021-22-2335	9,212
Title I - Grants to Local Educational Agencies	84.010	0021-23-2335	1,356,604
Total U.S. Department of Education			\$ 6,838,290
<u>U.S. Department of Agriculture:</u>			
<u>Passed Through NYS Education Department -</u>			
<u>Child Nutrition Cluster -</u>			
National School Lunch Program	10.555	460500010000	\$ 1,438,726
National School Lunch Program- Non-Cash Assistance (Commodities)	10.555	460500010000	181,589
Supply Chain Assistance-COVID-19	10.555	460500010000	100,491
National Summer Food Service Program	10.559	460500010000	46,351
National School Breakfast Program	10.553	460500010000	543,615
Total Child Nutrition Cluster			\$ 2,310,772
Pandemic EBT Administrative Costs	10.649	460500010000	4,396
Total U.S. Department of Agriculture			\$ 2,315,168
TOTAL EXPENDITURES OF FEDERAL AWARDS			\$ 9,153,458



BUSINESS
ADVISORS
AND CPAS

**Report on Internal Control Over Financial Reporting
and on Compliance and Other Matters Based on an Audit
of Financial Statements Performed in Accordance With
*Government Auditing Standards***

Independent Auditors' Report

To the Board of Education
Fulton City School District, New York

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Fulton City School District as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated October 11, 2023.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Fulton City School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Mengel, Metzger, Barw & Co. LLP

Rochester, New York
October 11, 2023